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16 **UNITED STATES DISTRICT COURT**  
 17 **NORTHERN DISTRICT OF CALIFORNIA**

18 **BRIGGS A. MATSKO**, on behalf of himself  
 19 and all others similarly situated,

20 Plaintiff,

21 v.

22 **TESLA, INC., dba TESLA MOTORS, INC.;**  
 23 **TESLA LEASE TRUST;** and  
 24 **TESLA FINANCE LLC,**

25 Defendants.

26 Case No. \_\_\_\_\_

27 **CLASS ACTION COMPLAINT**

- 28 **1. VIOLATION OF THE MAGNUSON-MOSS WARRANTY ACT**
- 2. BREACH OF EXPRESS WRITTEN WARRANTY**
- 3. BREACH OF IMPLIED WARRANTY OF MERCHANTABILITY**
- 4. VIOLATION OF THE CALIFORNIA FALSE ADVERTISING LAW**
- 5. VIOLATION OF THE CALIFORNIA CONSUMER LEGAL REMEDIES ACT**
- 6. VIOLATION OF THE CALIFORNIA UNFAIR COMPETITION LAW**
- 7. FRAUD AND DECEIT**
- 8. NEGLIGENT MISREPRESENTATION**
- 9. UNJUST ENRICHMENT**
- 10. NEGLIGENCE**

**DEMAND FOR JURY TRIAL**

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1 Plaintiff Briggs Matsko, on behalf of himself and the Plaintiff Class described herein, brings  
2 this class action Complaint against Defendants Tesla, Inc., dba Tesla Motors, Inc., Tesla Lease Trust,  
3 and Tesla Finance LLC (collectively, “Defendants” or “Tesla”), and alleges as follows:

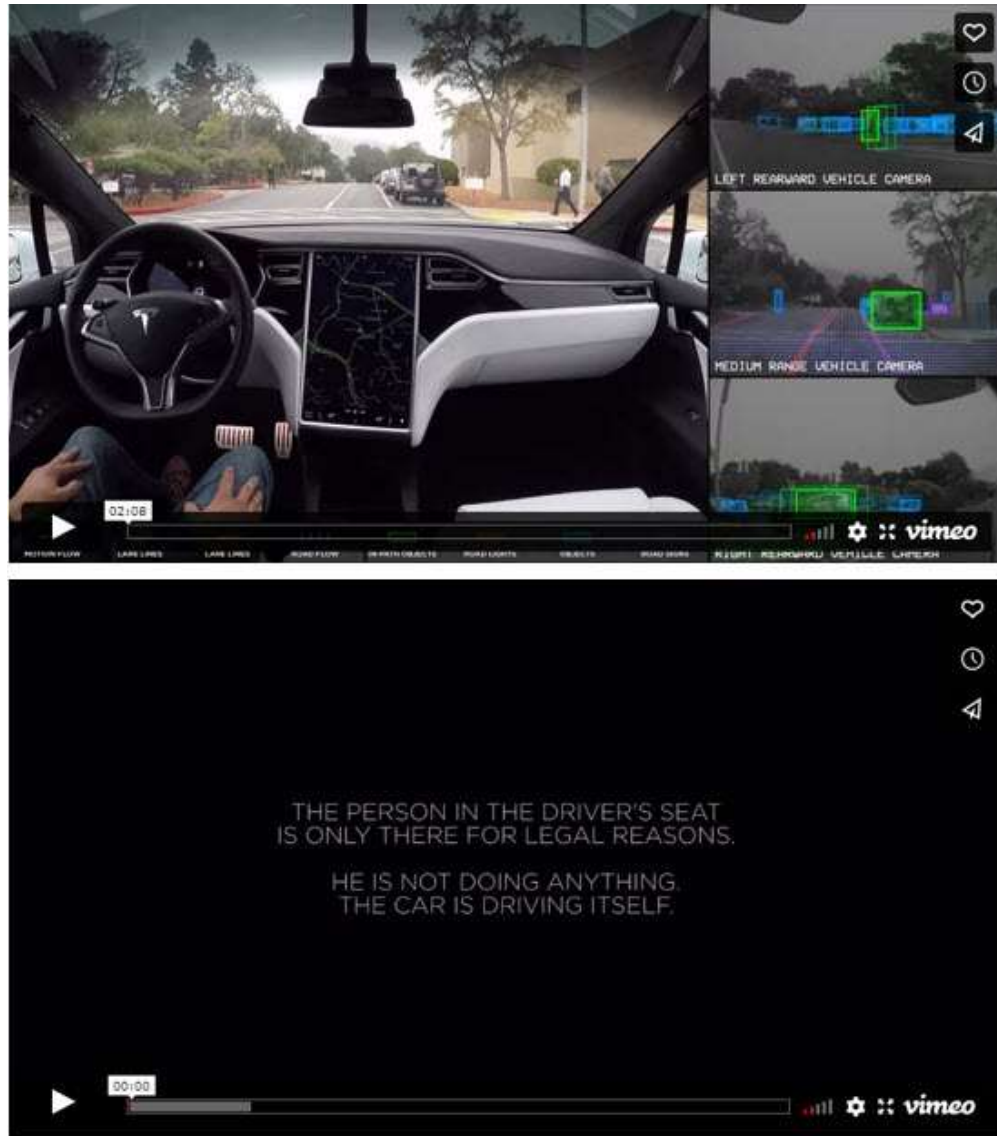
4 **I. INTRODUCTION**

5 1. Plaintiff brings this consumer class action lawsuit to hold Tesla and its representatives,  
6 including CEO Elon Musk, accountable for years of making misleading and deceptive statements  
7 regarding the company’s advanced driver assistance systems (“ADAS”) technology. For years, Tesla  
8 has deceptively and misleadingly marketed its ADAS technology as autonomous driving technology  
9 under various names, including “Autopilot,” “Enhanced Autopilot,” and “Full Self-Driving  
10 Capability” (“FSD”), the latter two of which Tesla charges consumers thousands of additional dollars  
11 to add to their new vehicle. Tesla has deceived and misled consumers regarding the current abilities of  
12 its ADAS technology and by representing that it was perpetually on the cusp of perfecting that  
13 technology and finally fulfilling its promise of producing a fully self-driving car. Although these  
14 promises have proven false time and time again, Tesla and Musk have continued making them to  
15 generate media attention, to deceive consumers into believing it has unrivaled cutting-edge  
16 technology, and to establish itself as a leading player in the fast-growing electric vehicle market.

17 2. Despite portraying itself as a leader in autonomous vehicle technology, Tesla’s ADAS  
18 features have been surpassed by numerous automaker competitors that have developed autonomous  
19 driving technology far more advanced than Tesla’s, and now available in some consumer markets. At  
20 the same time, former Tesla employees and investigations have revealed damning information that  
21 now makes clear that, contrary to Tesla’s repeated promises that it would have a fully self-driving car  
22 within months or a year, Tesla has never been remotely close to achieving that goal.

23 3. For example, to accompany the 2016 launch of Tesla’s “Enhanced Autopilot” and  
24 “Full Self-Driving” versions of its ADAS technology, much of the Tesla Autopilot engineering team  
25 dropped everything to produce a video that purports to show a Tesla car driving itself. The video  
26 begins with the following message: “The person in the driver’s seat is only there for legal reasons. He  
27 is not driving anything. The car is driving itself.” In reality, Tesla employees made the video would  
28 later reveal that the car in the video had significant assistance from commercial mapping software not

1 available to Tesla customers, and that the car still performed poorly and even ran into a fence during  
2 filming. With the assistance of a large team of Tesla engineers, the car had to run the same route over  
3 and over again before Tesla got acceptable video that appeared to show a car capable of driving itself.  
4 Even though the video was debunked as deceptive and misleading years ago, Tesla continues to  
5 prominently feature it on its website.



Source: [www.tesla.com/autopilot](http://www.tesla.com/autopilot)

4. Six years later in 2022, Tesla has yet to produce anything even remotely approaching a fully self-driving car. Instead, Tesla pushes out “updates” to its experimental FSD Beta software to a small minority of Tesla owners, who effectively act as untrained test engineers testing experimental software on public roadways. Drivers have consistently found that Tesla’s FSD Beta software has

1 myriad problems, such as cars failing to make routine turns, running red lights, and steering directly  
2 into large objects and oncoming traffic.<sup>1</sup> There have also been numerous collisions involving Tesla’s  
3 purportedly cutting-edge ADAS software, including Tesla vehicles plowing at high speeds into large  
4 stationary objects such as emergency vehicles and an overturned box truck. Dozens of people have  
5 suffered fatal and other serious injuries as a result of these ADAS-related collisions, triggering a host  
6 of investigations by state and federal regulators.



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16 *Fatal 2018 crash involving Autopilot, in which Tesla’s software suddenly steered the Tesla to the left, directly into a concrete barrier on a highway in Mountain View, California. Photograph by NTSB.*



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27 *2018 crash in which Tesla’s software crashed the vehicle into the back of a firetruck stopped at a red light in Utah. Photograph by South Jordan Police Department.*

28 <sup>1</sup> See, e.g., The Dawn Project, “Unsafe at Any Speed,” [https://dawnproject.com/wp-content/uploads/2022/06/Tesla-ADAS-unsafe-at-any-speed-NA.mp4?\\_=1](https://dawnproject.com/wp-content/uploads/2022/06/Tesla-ADAS-unsafe-at-any-speed-NA.mp4?_=1) (collecting video clips showing such problems).



2020 crash involving Autopilot, in which the Tesla drove into an overturned box truck on a highway in Taiwan.<sup>2</sup>

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12         5.         As information has trickled out of the secretive company via former employees and  
13 investigations, it has become increasingly clear that Tesla knew for years its statements regarding its  
14 ADAS technology were deceptive and misleading, but the company made them anyway. Tesla did so  
15 to generate excitement about the company’s vehicles and thereby improve its financial condition by,  
16 among other things, attracting investment, increasing sales, avoiding bankruptcy, driving up Tesla’s  
17 stock price, and helping to establish Tesla as a dominant player in the electric vehicle market.

18         6.         For example, in 2016, Musk tweeted a bold prediction—that a Tesla vehicle would  
19 complete a fully self-driving trip *across the United States* by “next year.” Later in 2016, Tesla  
20 announced on its official blog that “All Tesla Cars Being Produced Now Have Full Self-Driving  
21 Hardware.” The blog post included the misleading October 2016 video of a Tesla car purportedly  
22 driving itself without incident, and suggested that Tesla was on the cusp of bringing to market cars  
23 that would be fully “self-driving” and have “full autonomy.”<sup>3</sup> When Tesla and Musk made these  
24 statements, they knew there was no reasonable chance of Tesla being able to meet these forecasts.

25  
26 <sup>2</sup> See Brad Templeton, “Tesla In Taiwan Crashes Directly Into Overturned Truck, Ignores Pedestrian, With  
27 Autopilot On,” *Forbes* (June 2, 2020), available at <https://www.forbes.com/sites/bradtempleton/2020/06/02/tesla-in-taiwan-crashes-directly-into-overturned-truck-ignores-pedestrian-with-autopilot-on/> (includes  
surveillance video showing the collision).

28 <sup>3</sup> See The Tesla Team, “All Tesla Cars Being Produced Now Have Full Self-Driving Hardware,” <https://www.tesla.com/blog/all-tesla-cars-being-produced-now-have-full-selfdriving-hardware> (Oct. 19, 2016).

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*Musk making bold promises in 2016. Photograph by Justin Sullivan/Getty Images.<sup>4</sup>*

7. From approximately 2017 to 2019, the page on Tesla’s website explaining its “Full Self-Driving Capability” technology similarly promised that consumers who purchased or leased cars with the FSD version of its ADAS technology would receive cars capable of “full self-driving in almost all circumstances,” including being able to “conduct short and long distance trips with no action required by the person in the driver’s seat” and with a “probability of safety at least twice as good as the average human driver.” On the same webpage, Tesla went on to state:

**All you will need to do is get in and tell your car where to go. If you don’t say anything, the car will look at your calendar and take you there as the assumed destination or just home if nothing is on the calendar. Your Tesla will figure out the optimal route, navigate urban streets (even without lane markings), manage complex intersections with traffic lights, stop signs and roundabouts, and handle densely pack freeways with cars moving at high speed.**

8. Indeed, in every year since 2016, Tesla and Musk have repeatedly made deceptive and misleading statements to consumers indicating that a fully self-driving, fully autonomous Tesla vehicle was just around the corner, often expressly stating that would occur by the end of that

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<sup>4</sup> See Maya Kosoff, “Elon Musk: Self-Driving Car Doubters Are Literally ‘Killing People,’” *Vanity Fair* (Oct. 20, 2016), available at <https://www.vanityfair.com/news/2016/10/elon-musk-self-driving-car-doubters-are-literally-killing-people>.



1 calendar year or within the “next year.”<sup>5</sup> For example, in May 2019, after years of failing to deliver on  
 2 prior promises, Musk again promised consumers that a fully self-driving Tesla car would be available  
 3 by the end of that year, tweeting that “everyone with Tesla Full Self-Driving will be able” to take a  
 4 fully automated trip in their Tesla from Los Angeles to New York.<sup>6</sup> While tens of thousands of U.S.  
 5 and California consumers have purchased or leased new Tesla vehicles with ADAS technology in  
 6 2019 and every year since, Tesla has yet to deliver on its repeated promises of a fully self-driving car  
 7 at *any* distance—much less a fully automated three-thousand-mile journey across the country.

8 9. The reality of Tesla’s ADAS technology is far different from what Tesla and Musk have  
 9 spent years telling consumers. Instead of providing its customers the “Full Self-Driving Capability”  
 10 they paid for, Tesla uses them as untrained test engineers to test drive its experimental FSD Beta  
 11 software on public roadways, which generates data that Tesla can use to improve its software. Along  
 12 the way, scores of Tesla owners who believed Tesla’s and Musk’s deceptive and misleading statements  
 13 about the capabilities of Tesla’s ADAS technology have been killed and seriously injured when that  
 14 technology failed, often in the face of routine roadway scenarios.

15 10. Even Tesla itself has admitted that “Full Self-Driving” is an inaccurate name. In  
 16 response to California regulators’ concerns about Musk’s public announcements in late 2020 indicating  
 17 that a new FSD Beta update would make Tesla vehicles autonomous, Tesla attorneys sent private  
 18 emails to those regulators (later disclosed in response to Public Records Act requests) walking those  
 19 statements back and making clear they were false. Tesla attorneys told the regulators that Tesla  
 20 vehicles equipped with so-called “Full Self-Driving Capability” were not fully self-driving at all, but  
 21 still required the driver to steer, brake, and accelerate as needed. In the meantime, Tesla and Musk  
 22 continued their deceptive marketing to consumers.

23 11. Plaintiff Briggs Matsko is California resident who purchased a new 2018 Tesla Model  
 24 X and paid Tesla \$5,000 additional dollars above the vehicle’s base price for the Enhanced Autopilot  
 25 version of Tesla’s ADAS technology. Tesla had represented its ADAS technology would make the  
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27 <sup>5</sup> See, e.g., The Dawn Project, “Elon Musk’s broken promises,” [https://dawnproject.com/wp-content/uploads/2022/06/The-Dawn-Project-Musk-promises-1min-NA.mp4?\\_id=2](https://dawnproject.com/wp-content/uploads/2022/06/The-Dawn-Project-Musk-promises-1min-NA.mp4?_id=2) (collecting video clips of Musk making such  
 28 promises from 2014 to 2021).

<sup>6</sup> Elon Musk, <https://twitter.com/elonmusk/status/1126611407984779264> (May 9, 2019, 3:14 PM).

1 vehicle fully self-driving in some situations and would soon make it fully self-driving in all situations.  
2 It is now four years later, and Tesla has never provided Plaintiff anything remotely approaching the  
3 fully self-driving car it promised to provide.

4 12. Plaintiff brings this class action lawsuit on behalf of himself and fellow consumers who  
5 purchased or leased a new Tesla vehicle with Tesla's ADAS technology but never received the self-  
6 driving car that Tesla promised them. Plaintiff brings claims against Tesla for violations of the federal  
7 Magnuson-Moss Warranty Act and California's False Advertising Law, Consumer Legal Remedies  
8 Act, and Unfair Competition Law, as well as common law claims for fraud and deceit, negligent  
9 misrepresentation, negligence, and unjust enrichment. Plaintiff seeks various relief on behalf of  
10 himself and the proposed Class, including injunctive relief prohibiting Tesla from continuing its  
11 deceptive and misleading marketing of its ADAS technology, restitution of the money Plaintiff and  
12 Class members paid for technology that Tesla promised but never delivered, and all available damages  
13 including punitive damages to punish Tesla for years of using deceptive and misleading marketing to  
14 eventually establish itself as a dominant player in the electric vehicle market.

15 **II. JURISDICTION AND VENUE**

16 13. This Court has subject matter jurisdiction over this action under the Class Action  
17 Fairness Act of 2005 ("CAFA"), 28 U.S.C. § 1332(d), as Plaintiff seeks damages and other relief on a  
18 behalf of a class consisting of hundreds of thousands of individuals. This action meets CAFA's  
19 jurisdictional requirements because the sum or value of the relief sought exceeds \$5,000,000  
20 exclusive of interest and costs, and because at least one Class member is a citizen of a state different  
21 from Defendants under § 1332(d)(2)(A) and/or a citizen of a foreign state under § 1332(d)(2)(B). The  
22 Court also has federal question jurisdiction over Plaintiff's Magnuson-Moss Warranty Act claim  
23 under 28 U.S.C. § 1331, and supplemental jurisdiction over Plaintiff's state law claims under § 1367.

24 14. This Court has personal jurisdiction over Defendants because they have conducted and  
25 continue to conduct substantial business in California, and have sufficient minimum contacts with  
26 California in that (1) from the beginning of the Class Period (as defined herein) until December 2021,  
27 Defendant Tesla, Inc. was headquartered in Palo Alto, California, and thus designed, developed,  
28 manufactured, tested, and marketed its vehicles and ADAS technology at issue in this action in

1 California throughout that period; (2) throughout the Class Period, Tesla, Inc. tested and manufactured  
2 a substantial percentage of the Class Vehicles (as defined herein) at its factory in Fremont, California;  
3 (3) throughout the Class Period, Tesla, Inc. has been the direct or indirect owner and operator of  
4 dozens of retail Tesla stores in California (accounting for more than a quarter of Tesla stores  
5 nationwide) that market and sell or lease new Tesla vehicles, including a substantial percentage of  
6 Class Vehicles; (4) throughout the Class Period, California has been by far the largest U.S. market for  
7 sales and leases of new electric vehicles, including sales and leases of new Tesla vehicles and Class  
8 Vehicles; (5) throughout the Class Period, Defendants developed the marketing scheme at issue in this  
9 action in California and targeted California consumers with that marketing scheme, including  
10 deceptive and misleading statements about Tesla’s vehicles and ADAS technology on Tesla’s website  
11 and Musk’s Twitter feed; (6) Tesla, Inc. is registered with the California Secretary of State to do  
12 business in the State of California, and is licensed by the California Department of Motor Vehicles as a  
13 vehicle dealer and a vehicle manufacturer; and (7) Defendant Tesla Finance LLC has its principal place  
14 of business in California.



*Tesla's 5.3 million square foot factory in Fremont, California.*

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26       15.     Venue is proper in the United States District Court for the Northern District of  
27 California under 28 U.S.C. § 1391(b)(1) because Defendants are subject to the Court’s personal  
28 jurisdiction with respect to this action and therefore reside in this District for purposes of venue, under

1 § 1391(b)(2) because a substantial part of the events and omissions giving rise to Plaintiff's claims  
2 occurred in this District (including both Defendants' wrongful conduct and the resulting harm to  
3 Plaintiff and Class members residing in this District), and under § 1391(b)(2) because a substantial  
4 part of the property that is the subject of this action is situated in this District.

5 **III. PARTIES**

6 **A. Plaintiff**

7 16. Plaintiff Briggs A. Matsko is a resident of Rancho Murieta, California. In or about  
8 2018, Plaintiff purchased a new 2018 Tesla Model X in the State of California from Defendant Tesla,  
9 Inc. He paid Tesla \$5,000 above the vehicle's base price for the Enhanced Autopilot version of  
10 Tesla's ADAS hardware, software, and related rights to receive and use future software updates  
11 (collectively, an "ADAS package"). Plaintiff decided to purchase this vehicle and the ADAS package  
12 after researching, reviewing, and relying on Tesla's online and other public statements, including  
13 those made by Musk, which were disseminated to Plaintiff and other consumers throughout the State  
14 of California, the United States, and the world.

15 **B. Defendants**

16 17. Defendant Tesla, Inc., dba Tesla Motors, Inc., is a Delaware corporation that had its  
17 principal place of business in Palo Alto, California, from approximately 2003 until December 1, 2021,  
18 at which point it moved its principal place of business to Austin, Texas. Defendant designs, develops,  
19 manufactures, tests, markets, distributes, sells, and leases electric vehicles under the brand name  
20 "Tesla." Defendant also offers services related to those vehicles, including designing, developing, and  
21 periodically sending over-the-air updates for the ADAS software in Tesla vehicles.

22 18. Tesla, Inc. has a vertically integrated business model. (a) Tesla designs, develops,  
23 manufacturers, and tests its electric vehicles and the ADAS software on those vehicles. This includes  
24 all versions of Tesla's ADAS technology (e.g., Autopilot, Enhanced Autopilot, FSD), which were and  
25 are designed, developed, manufactured, and tested by Tesla in the State of California at its Palo Alto  
26 offices, Fremont factory, and other California offices and facilities. On information and belief, all or a  
27 substantial majority of the Class Vehicles (as defined herein) were manufactured and tested in  
28 California. (b) Tesla markets its vehicles on its website, in marketing materials, in its brick-and-

1 mortar galleries and showrooms, and through the tweets, media interviews, new conferences, earnings  
2 calls, conferences, forums, and other public events and statements by its representatives and agents,  
3 including Elon Musk, all of which are intended and designed to generate media coverage, and have  
4 been historically successful at doing so. (c) Tesla sells and leases its electric vehicles directly to  
5 consumers, including through its website and retail stores, which Tesla owns and operates.

6 19. Defendant Tesla Lease Trust is a Delaware statutory trust, and its initial beneficiary is  
7 Tesla Finance LLC. Tesla Lease Trust is the title holder to the Tesla vehicles that are leased under a  
8 leasing program managed by Tesla Finance LLC.

9 20. Defendant Tesla Finance LLC is a wholly owned subsidiary of Tesla, Inc., and is the  
10 beneficial owner of the leasing assets held in Trust by Tesla Lease Trust and, as an agent of the Tesla  
11 Lease Trust, originates, services, administers, and collects leases for Tesla Lease Trust. Tesla Finance  
12 LLC is incorporated in Delaware and has its principal place of business in California.

13 **IV. AGENCY, JOINT VENTURE, AIDING AND ABETTING, AND CONSPIRACY**

14 21. On information and belief, Plaintiff alleges that at all relevant times herein, Defendants  
15 conspired with currently unidentified co-conspirators in carrying out the wrongful conduct alleged  
16 herein, and that all such unidentified co-conspirators were Defendants' agents, employees, and/or  
17 joint venturers, and were at all times acting within the course and scope of said agency, employment,  
18 and/or joint venture.

19 22. Each Defendant and unidentified co-conspirators took actions that aided and abetted,  
20 encouraged, and rendered substantial assistance in accomplishing the wrongful conduct, wrongful  
21 goals, and other wrongdoing alleged herein. In taking these actions, each Defendant and unidentified  
22 co-conspirator acted with an awareness of his/her primary wrongdoing and realized his/her conduct  
23 would substantially assist the accomplishment of the wrongful conduct, wrongful goals, and other  
24 wrongdoing. In addition, each act and omission comprising the aforementioned wrongful conduct,  
25 wrongful goals, and other wrongdoing was made known to, and ratified by, each of the Defendants.

26 23. Each Defendant and unidentified co-conspirator conspired with each other and with  
27 others to perpetrate the unlawful scheme on Plaintiff and Class members, as alleged herein. In doing  
28 so, each Defendant and unidentified co-conspirator have committed acts and omissions, including but

1 not limited to making materially false, misleading, and deceptive statements and omissions, while  
 2 acting within the scope and in furtherance of the conspiracy alleged herein, and with full knowledge  
 3 of the goals of that conspiracy.

4 24. Plaintiff reserves the right to amend this Complaint when he learns the identities of  
 5 currently unidentified co-conspirators, and he intends to sue each Defendant and co-conspirator as  
 6 participants, alter egos, agents, and conspirators with one another in the wrongful acts, omissions,  
 7 plans, schemes, and transactions alleged herein.

## 8 **V. FACTUAL ALLEGATIONS**

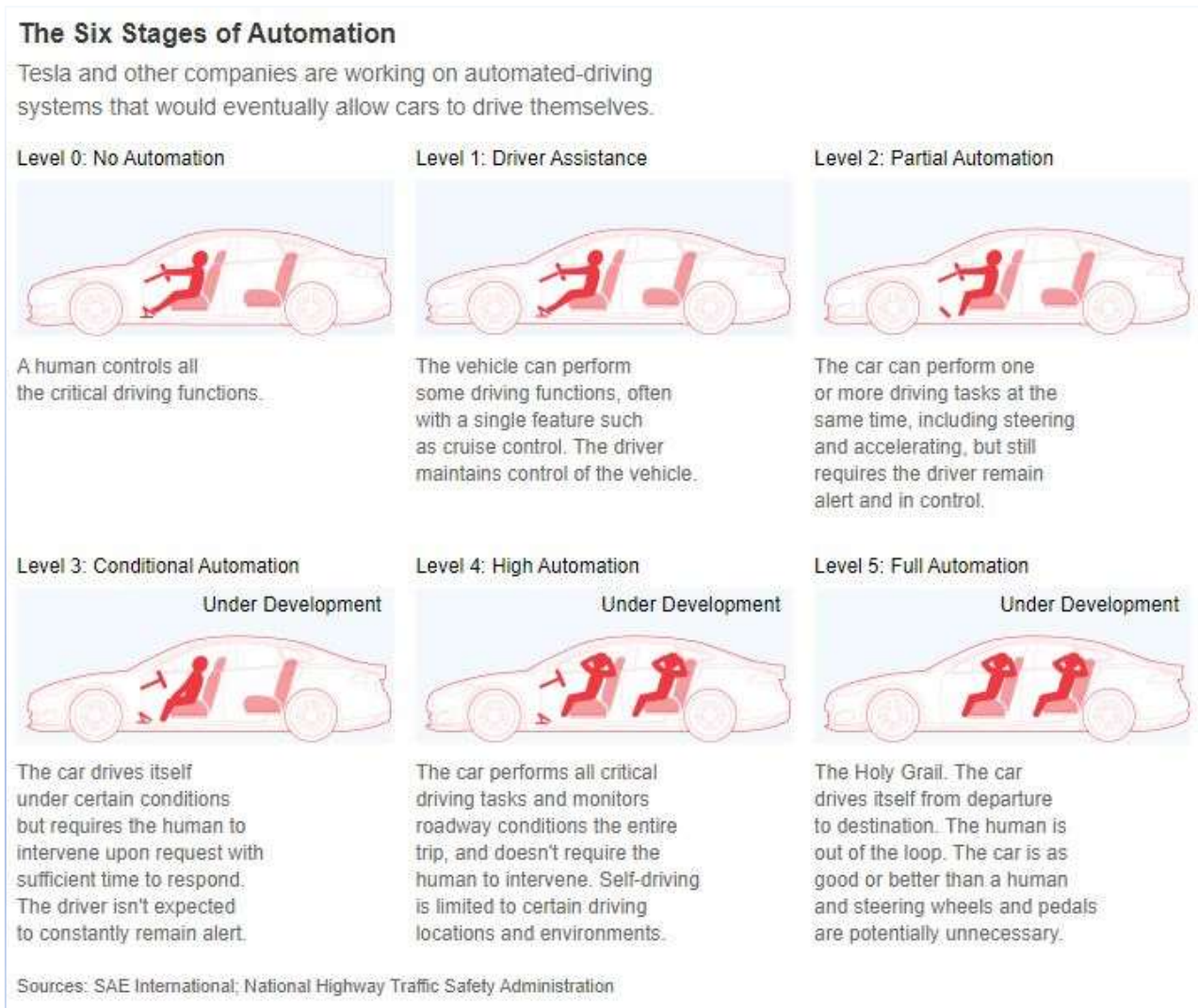
### 9 **A. The Technology of Autonomous Vehicles**

10 25. SAE International, formerly the Society of Automotive Engineers, is a U.S.-based  
 11 professional association and standards development organization founded in the early 20th century.  
 12 In 2014, SAE International took a leading role in the development of autonomous vehicle technology  
 13 standards by publishing the initial version of *SAE J3016 Recommended Practice: Taxonomy and*  
 14 *Definitions for Terms Related to Driving Automation Systems for On-Road Motor Vehicles*,  
 15 commonly referred to as the SAE Levels of Driving Automation (“SAE Levels”). Following this,  
 16 SAE International published revised versions of the SAE Levels in 2016, 2018, and 2021.<sup>7</sup>

17 26. The SAE Levels provide a taxonomy of vehicle driving automation systems with  
 18 detailed definitions for six levels for driving automation, ranging from no driving automation (SAE  
 19 Level 0) to full driving automation (SAE Level 5). The SAE Levels can be summarized as follows:  
 20 **Level 0: No Driving Automation.** The human driver performs all driving tasks (steering,  
 21 acceleration, braking, etc.), although vehicles may have safety features like automatic emergency  
 22 braking and forward collision warning. **Level 1: Driver Assistance.** The vehicle has features that  
 23 provide a small degree of automation over the vehicle’s acceleration, braking, or steering (e.g.,  
 24 adaptive cruise control, lane-keeping assistance). **Level 2: Partial Driving Automation.** The vehicle  
 25 can perform multiple driving tasks (e.g., acceleration, steering) but remains under the human driver’s  
 26 constant supervision, responsibility, and control. **Level 3: Conditional Driving Automation.** The

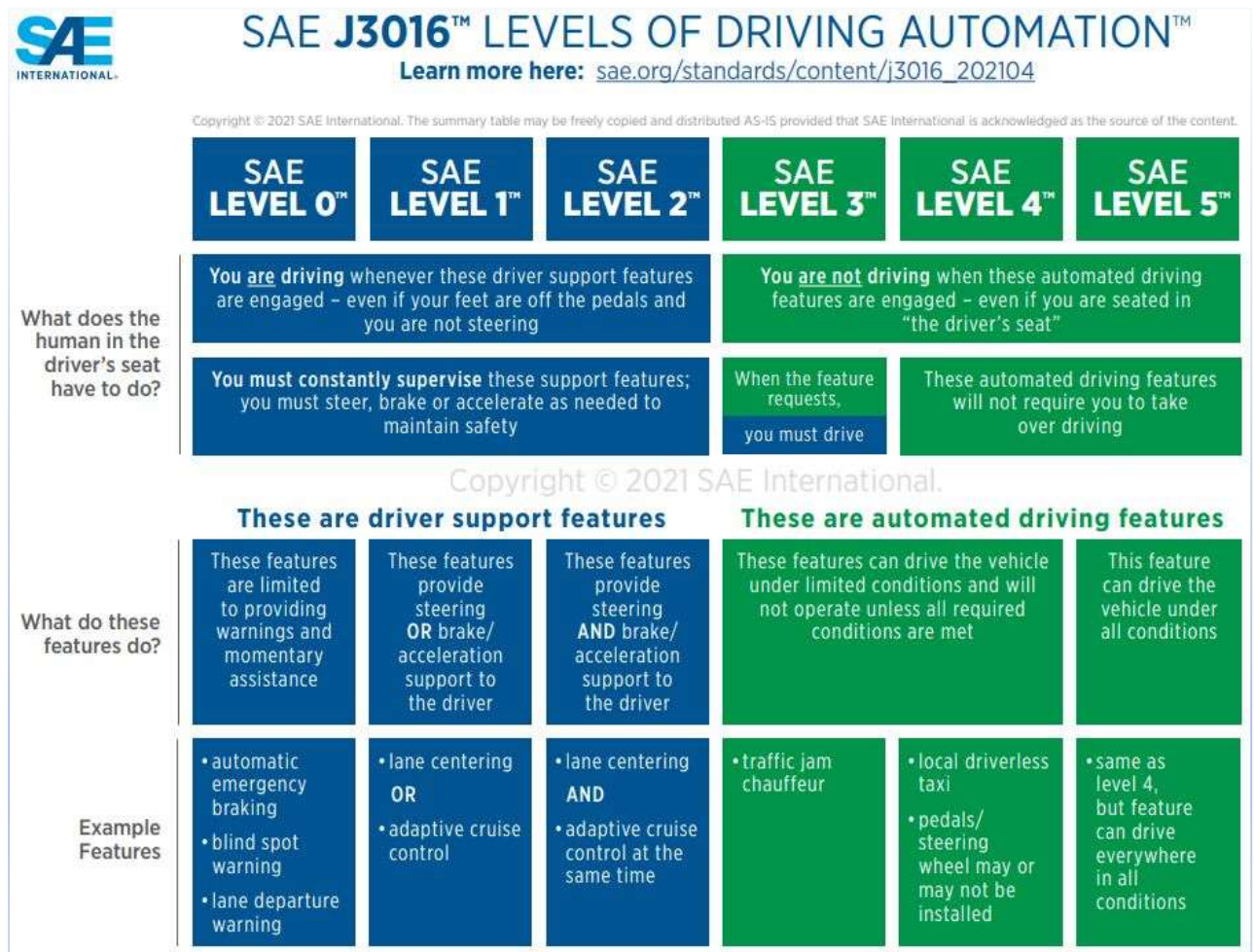
27  
 28 <sup>7</sup> See SAE International, *Taxonomy and Definitions for Terms Related to Driving Automation Systems for On-Road Motor Vehicles* (revised Apr. 30, 2021), [https://www.sae.org/standards/content/j3016\\_202104](https://www.sae.org/standards/content/j3016_202104).

1 vehicle can take full control of certain driving tasks such that the human driver need not remain  
 2 constantly alert but must be ready to intervene upon request from the vehicle. **Level 4: High Driving**  
 3 **Automation.** The vehicle can perform all driving tasks in specific locations or environments, but  
 4 human override is still an option. **Level 5: Full Driving Automation.** The vehicle can perform all  
 5 driving tasks under all conditions, with zero human attention or interaction required. The SAE Levels  
 6 are summarized in the following graphic from the Wall Street Journal.



25 27. The SAE Levels are a widely accepted international standard and have been adopted  
 26 by regulatory agencies such as the National Transportation Safety Board (“NTSB”), National  
 27 Highway Traffic Safety Administration (“NHTSA”), and U.S. Department of Transportation.

28. SAE International refers to SAE Level 1 and 2 technologies as systems or features that provide “driver support” (see below in blue), whereas it refers to SAE Level 3, 4, and 5 technologies as systems or features that provide “automated driving” (see below in green). When SAE International published the current version of the SAE Levels in 2021, it summarized the revised SAE Levels in the following graphic, which emphasizes that for SAE Level 2 driver-support features, “You are driving whenever these driver support features are engaged” and “You must constantly supervise these support features.”<sup>8</sup>



29. In May 2022, the NHTSA published the following graphic summarizing the SAE Levels, which drives home many of the same points as the 2021 SAE International graphic—i.e., that at SAE Levels 0 to 2, the driver is fully responsible for the driving the car (“You drive, you monitor”),

<sup>8</sup> SAE International, “SAE Levels of Driving Automation Refined for Clarity and International Audience” (May 3, 2021), <https://www.sae.org/blog/sae-j3016-update>.



1 whereas autonomous technology does not begin until SAE Level 3 (“System drives, you must be able  
 2 to take over upon request”), and fully self-driving technology does not occur until SAE Levels 4 and 5  
 3 (“system drives, you ride”).<sup>9</sup>



<sup>9</sup> NHTSA, “Levels of Automation” (May 2022), available at <https://www.nhtsa.gov/sites/nhtsa.gov/files/2022-05/Level-of-Automation-052522-tag.pdf>.

1           30.     While Tesla and Musk have routinely promised Tesla’s SAE Level 2 ADAS  
2 technology (including Autopilot and FSD) would rapidly advance to SAE Level 5 abilities within a  
3 year or other short period of time, Tesla’s technology has never advanced beyond SAE Level 2.

4           31.     While Tesla has spent year after year stuck at SAE Level 2, other vehicle  
5 manufacturers have successfully designed and developed SAE Level 3 features, including Audi in  
6 2017, Honda in 2021, and Mercedes-Benz in 2021. Honda and Mercedes-Benz both currently offer  
7 automobiles with Level 3 features for sale or lease to the public in their respective home markets of  
8 Japan and Europe. Meanwhile, Waymo has been operating limited SAE Level 4 taxi service on public  
9 roadways in some areas of Phoenix (since 2018) and San Francisco (since 2021).

10          32.     Whereas Tesla’s Level 2 technology relies heavily on cameras (with limited assistance  
11 from a single forward-facing radar unit), the successful design and development of safer and more  
12 advanced Level 3 and 4 systems to date has universally relied on a more robust and expensive  
13 combination of cameras, multiple radar units, and one or more lidar units. The general consensus  
14 among autonomous vehicle experts is that truly autonomous, self-driving cars cannot be achieved  
15 without some reliance on lidar technology, which Tesla has always refused to use because of  
16 considerations related to expense and aesthetics.

17           **B.     Tesla’s First-Generation “Autopilot” Technology**

18          33.     In 2003, Tesla was founded by Martin Eberhard and Marc Tarpinning. The following  
19 year, PayPal co-founder Elon Musk made a substantial investment in Tesla and became chairman of  
20 the company’s board. Tesla will later refer to Musk as a “co-founder” of the company.

21          34.     In 2008, Musk became Tesla’s Chief Executive Officer (“CEO”), and Tesla released  
22 the Roadster, which was the first mainstream electric vehicle powered by lithium-ion batteries.

23          35.     In 2012, Tesla released its Model S sedan.

24          36.     In 2014, Tesla began equipping its Model S sedan with hardware that (although the  
25 necessary software was not yet active) was intended to allow vehicles to automate some steering,  
26 braking, and acceleration functions. Consistent with widely used industry terminology, Tesla  
27 originally called this feature “advanced driver assistance” before Tesla executives led by Musk  
28

1 decided to change the name to “Autopilot.” Tesla engineers expressed concerns that the name was  
2 misleading and suggested less misleading options such as “Copilot,” which Tesla rejected.<sup>10</sup>

3 37. Tesla’s “Autopilot” technology is based on two driver assistance technologies  
4 developed by other automakers in the 1990s. The first is adaptive cruise control (“ACC”) technology,  
5 versions of which were debuted by Toyota and Mercedes-Benz in the 1990s. ACC uses radar to warn  
6 the driver if a vehicle ahead is slowing down and automatically brakes if the driver fails to take  
7 sufficient responsive action. Contemporary ACC technology also has the ability to follow a forward  
8 vehicle at a pre-selected time gap, up to a driver-selected speed. ACC is an SAE Level 1 feature.<sup>11</sup>

9 38. The second driver-assistance technology on which Autopilot is based is lane keeping  
10 assistance (“LKA”). LKA evolved from lane departure warning (“LDW”) technology, which was  
11 developed in the 1990s and first appeared on commercial vehicles in Europe in 2000. LDW warns the  
12 driver if the vehicle crosses a painted line on the roadway, whereas LKA controls steering inputs to  
13 keep a vehicle in its lane. LKA is an SAE Level 1 feature.

14 39. In October 2015, Tesla released its version 7.0 software, which enabled Autopilot on  
15 Model S vehicles. Robert Rose, the head of the Autopilot project, left Tesla shortly before the release.  
16 Evan Nakano, a Tesla Autopilot engineer who had worked on safety features, objected that Autopilot  
17 was not ready for release. When Tesla ignored his concerns, Nakano resigned in protest and wrote a  
18 resignation letter, circulated widely among Tesla employees, that called Autopilot’s development  
19 based on “reckless decision making that has potentially put customer lives at risk.”<sup>12</sup>

20 40. By December 2015, Musk was publicly stating that Tesla vehicles would drive  
21 themselves within about two years. He told *Fortune* magazine, “I think we have all the pieces, and it’s  
22 just about refining those pieces, putting them in place, and making sure they work across a huge  
23

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24 <sup>10</sup> Cade Metz & Neal E. Boudette, “Inside Tesla as Elon Musk Pushed an Unflinching Vision for Self-Driving  
25 Cars,” *The New York Times* (Dec. 6, 2021), available at <https://www.nytimes.com/2021/12/06/technology/tesla-autopilot-elon-musk.html>; Tesla, “Tesla Self-Driving Demonstration” (Nov. 18, 2016), <https://www.tesla.com/videos/autopilot-self-driving-hardware-neighborhood-long>.

26 <sup>11</sup> See NHTSA, “Automated Vehicles for Safety: The Road to Full Automation,” <https://www.nhtsa.gov/technology-innovation/automated-vehicles-safety#the-topic-road-to-full-automation>.

27 <sup>12</sup> Ianthe Jeanne Dugan & Mike Spector, “Tesla’s Push to Build a Self-Driving Car Sparked Dissent Among Its  
28 Engineers,” *The Wall Street Journal* (Aug. 24, 2017), available at <https://www.wsj.com/articles/teslas-push-to-build-a-self-driving-car-sparks-dissent-among-its-engineers-1503593742>.

1 number of environments—and then we’re done. It’s a much easier problem than people think it is.”<sup>13</sup>

2 41. In January 2016, Musk announced on a conference call with reporters that Autopilot  
3 was “probably better” than a human driver. He stated that Tesla vehicles would be able to drive  
4 significantly better than humans within two to three years, and that within approximately two years  
5 drivers would be able to use Tesla’s “Summon” feature, which allows drivers to remotely instruct  
6 their vehicle to drive to a specified location, to summon a vehicle from the other side of the country.<sup>14</sup>



14 42. Ten days later, on January 20, 2016, 23-year-old Gao Yaning, who had a history of  
15 relying on Autopilot to drive, was killed in China on the way home from a family wedding when his  
16 Tesla Model S crashed at full speed on a highway into the back of a large street sweeper. The facts of  
17 accident strongly indicate that Autopilot was engaged at the time of the crash.<sup>15</sup>

18 43. In February 2016, Consumer Reports tested Tesla’s new Summon feature, which Tesla  
19 claimed makes the car able to drive itself for short distances without anyone in the car, such as to  
20 enter or leave a parking space or garage. Although Consumer Reports had previously given Tesla  
21 vehicles rave reviews (scoring Tesla’s Model S a 99 out of 100 and calling it “the best car we have  
22 every tested” in 2013, and scoring a another version of the Model S even higher in 2015), this time  
23 Consumer Reports’ testing revealed that the Summon feature failed to detect “several large objects  
24 that a homeowner might leave in a driveway or on the floor of a garage—such as a duffel bag and  
25

26 <sup>13</sup> Kristen Korosec, “Elon Musk Says Tesla Vehicles Will Drive Themselves in Two Years,” *Fortune* (Dec. 21,  
27 2015), available at <https://fortune.com/2015/12/21/elon-musk-interview/>.

<sup>14</sup> Elon Musk, <https://twitter.com/elonmusk/status/686279251293777920> (Jan. 10, 2016, 12:11 PM).

28 <sup>15</sup> Neal Boudette, “Autopilot cited in Death of Chinese Tesla Driver,” *The New York Times* (Sept. 14, 2016),  
available at <https://www.nytimes.com/2016/09/15/business/fatal-tesla-crash-in-china-involved-autopilot-government-tv-says.html>.

1 bicycle—and the car failed to stop before hitting them.” Consumer Reports’ testers also encountered  
 2 other problems related to difficulties they had remotely stopping the car, which resulted in damage to  
 3 one of the car’s wheels and raised significant safety concerns.<sup>16</sup>

4 44. On May 7, 2016, Tesla driver Joshua Brown was killed in Florida when the Autopilot  
 5 on his Tesla Model S failed to recognize a tractor-trailer crossing in front his car, which resulted in  
 6 Brown’s car striking and passing under the trailer at 74 mph.<sup>17</sup> The top third of Brown’s car was  
 7 sheared off. Brown was a Tesla enthusiast who had previously made videos of himself using  
 8 Autopilot, one of which was retweeted by Elon Musk just a few weeks earlier.<sup>18</sup> Tesla later publicly  
 9 stated that the Autopilot software on Brown’s car failed to detect the white tractor-trailer because it  
 10 could not distinguish it from the bright sky. Several months later, in September 2016, Tesla would  
 11 announce it was confident it had fixed the issue in version 8 of its Autopilot software by increasing  
 12 the system’s reliance on radar so that it “would see a large metal object across the road.”<sup>19</sup>



23 <sup>16</sup> Jake Fisher, “Tesla to Fix Self-Parking Feature After Consumer Reports Raises Safety Concern,” *Consumer*  
 24 *Reports* (Feb. 10, 2016), available at [https://www.consumerreports.org/car-safety/tesla-fixes-self-parking-](https://www.consumerreports.org/car-safety/tesla-fixes-self-parking-feature-after-consumer-reports-raises-safety-concern/)  
 25 [feature-after-consumer-reports-raises-safety-concern/](https://www.consumerreports.org/car-safety/tesla-fixes-self-parking-feature-after-consumer-reports-raises-safety-concern/).

26 <sup>17</sup> NTSB, Investigation No. HWY16FH018, Dkt. No. 2, “Crash Summary Report” (June 19, 2017), available at  
 27 [https://data.nts.gov/Docket/Document/docBLOB?ID=40453253&FileExtension=.PDF&FileName](https://data.nts.gov/Docket/Document/docBLOB?ID=40453253&FileExtension=.PDF&FileName=Crash%20Summary-Master.PDF)  
 28 [=Crash%20Summary-Master.PDF](https://data.nts.gov/Docket/Document/docBLOB?ID=40453253&FileExtension=.PDF&FileName=Crash%20Summary-Master.PDF).

<sup>18</sup> Rachel Abrams & Annalyn Kurtz, “Joshua Brown, Who Died in Self-Driving Accident, Tested Limits of His  
 Tesla,” *The New York Times* (July 1, 2016), available at [https://www.nytimes.com/2016/07/02/business/joshua-](https://www.nytimes.com/2016/07/02/business/joshua-brown-technology-enthusiast-tested-the-limits-of-his-tesla.html)  
 brown-technology-enthusiast-tested-the-limits-of-his-tesla.html.

<sup>19</sup> Neal Boudette, “Elon Musk Says Pending Tesla Updates Could Have Prevented Fatal Crash,” *The New York*  
 Times (Sept. 11, 2016), available at [https://www.nytimes.com/2016/09/12/business/elon-musk-says-pending-](https://www.nytimes.com/2016/09/12/business/elon-musk-says-pending-tesla-updates-could-have-prevented-fatal-crash.html)  
 tesla-updates-could-have-prevented-fatal-crash.html.

1           45.     Less than a month later, on June 2, 2016, Musk confidently announced that  
2 “autonomous driving” was “basically a solved problem,” and that Tesla’s Autopilot software was  
3 already safer than a human driver on highways. “I think we’re basically less than two years away  
4 from complete autonomy—*complete*,” Musk said.<sup>20</sup>

5           46.     On July 14, 2016, Consumer Reports took the unusual step of publicly calling on Tesla  
6 to take certain actions. It urged Tesla to “change the name of the Autopilot feature because it  
7 promotes a potentially dangerous assumption that the Model S is capable of driving on its own.”  
8 Instead of using the “misleading” name Autopilot, Consumer Reports urged Tesla to “name  
9 automated features with descriptive, not exaggerated, titles.”<sup>21</sup>

10           47.     On July 20, 2016, Tesla’s official blog published a post by Musk, in which he  
11 misleadingly suggests that lack of regulatory approval was a major challenge Tesla was facing in  
12 bringing to market fully self-driving vehicles: “When true self-driving is approved by regulators, it  
13 will mean that you will be able to summon your Tesla from pretty much anywhere. Once it picks you  
14 up, you will be able to sleep, read or do anything else enroute to your destination. You will also be  
15 able to add your car to the Tesla shared fleet just by tapping a button on the Tesla phone app and have  
16 it generate income for you while you’re at work or on vacation.”<sup>22</sup>

17           48.     In August 2016, after a Tesla driver with Autopilot engaged crashed into a parked  
18 vehicle on a Beijing highway and later stated publicly that the Tesla had misrepresented Autopilot’s  
19 capabilities and misled buyers, Tesla removed from its China website a term that translates as “self-  
20 driving” and replaced it with a term that translates as “self-assisted driving.”<sup>23</sup> Tesla did not make any  
21 similar changes to its U.S. website.

22           49.     On or about October 16, 2016, German regulators sent Tesla a formal letter reading,  
23 “In order to prevent misunderstanding and incorrect customers’ expectations, we demand that the

24 <sup>20</sup> Recode, “Elon Musk | Full Interview | Code Conference 2016,” <https://www.youtube.com/watch?v=wsixsRISz4&t=4675s> at 1:17:55–1:21:20 (June 2, 2016).

25 <sup>21</sup> Consumer Reports, “Consumer Reports Calls on Tesla to Disable and Update Auto Steering Function, Remove ‘Autopilot’ Name” (July 14, 2016), *available at* <https://www.consumerreports.org/media-room/press-releases/2016/07/consumer-reports-calls-on-tesla-to-disable-and-update-auto-steering-function-remove-autopilot-name/>.

26 <sup>22</sup> Elon Musk, “Master Plan, Part Deux,” <https://www.tesla.com/blog/master-plan-part-deux> (July 20, 2016).

27 <sup>23</sup> Jake Spring & Alexandria Sage, “Tesla removes ‘self-driving’ from China website after Beijing crash,” *Reuters* (Aug. 15, 2016), <https://www.reuters.com/article/us-tesla-china-crash-idUSKCN10Q0L4>.

1 misleading term Autopilot is no longer used in advertising the system.” The German government also  
 2 reminded Tesla vehicle owners that Tesla’s ADAS technology required, and could only be safely  
 3 operated with, constant driver attention and supervision.<sup>24</sup>

4 **C. Tesla’s Release of “Enhanced Autopilot” and “Full-Self-Driving Capability”**

5 50. On October 19, 2016, Tesla released its Autopilot 2.0 software and announced that all  
 6 new Tesla cars would come with a new suite of hardware (called Autopilot Hardware 2) comprising  
 7 eight cameras, twelve ultrasonic sensors, and a forward-facing radar unit, which Tesla claimed would  
 8 allow the cars to soon become capable of SAE Level 5 autonomy.<sup>25</sup> To access the hardware, owners  
 9 would have to pay \$5,000 for an “Enhanced Autopilot” feature and another \$3,000 for the right to  
 10 activate Tesla’s promised “Full Self-Driving Capability.” The Enhanced Autopilot package provided  
 11 drivers most or all of the features in the FSD package, except for the right to unlimited access to  
 12 Tesla’s soon-to-arrive full self-driving technology, and potential early access to FSD Beta updates  
 13 Tesla might release on its way perfecting that technology.

14 51. As part of the announcement, Tesla published on its official blog a post titled “All  
 15 Tesla Cars Being Produced Now Have Full Self-Driving Hardware,” stating “[w]e are excited to  
 16 announce that, as of today, all Tesla vehicles produced in our factory – including Model 3 – will have  
 17 the hardware needed for full self-driving capability at a safety level substantially greater than that of a  
 18 human driver.” In the same post, Tesla stated that “[s]elf-driving vehicles will play a crucial role in  
 19 improving transportation safety and accelerating the world’s transition to a sustainable future,” and  
 20 that “[f]ull autonomy will enable a Tesla to be substantially safer than a human driver.”<sup>26</sup>

21 52. The blog post included a video made by Tesla’s Autopilot team in the weeks before  
 22 the release, which purported to show a Tesla driving itself without any human intervention from the  
 23 person in the driver’s seat, whose hands remain off the steering wheel throughout the video. The  
 24 video begins with a note saying, “The person in the driver’s seat is only there for legal reasons. He is

25 \_\_\_\_\_  
 26 <sup>24</sup> Reuters Staff, “Germany says Tesla should not use ‘Autopilot’ in advertising,” *Reuters* (Oct 16, 2016),  
 available at <https://www.reuters.com/article/idUSKBN12G0KS>.

27 <sup>25</sup> See Alex Nishimoto, “All New Tesla Models Will Feature Level 5-Capable Autopilot Hardware,” *Motor*  
*Trend* (Oct. 20, 2016), available at [https://www.motortrend.com/news/new-tesla-models-will-feature-level-5-](https://www.motortrend.com/news/new-tesla-models-will-feature-level-5-capable-autopilot-hardware/)  
 capable-autopilot-hardware/.

28 <sup>26</sup> The Tesla Team, “All Tesla Cars Being Produced Now Have Full Self-Driving Hardware,” [https://](https://www.tesla.com/blog/all-tesla-cars-being-produced-now-have-full-selfdriving-hardware)  
[www.tesla.com/blog/all-tesla-cars-being-produced-now-have-full-selfdriving-hardware](https://www.tesla.com/blog/all-tesla-cars-being-produced-now-have-full-selfdriving-hardware) (Oct. 19, 2016).

1 not doing anything. The car is driving itself.” However, multiple Tesla Autopilot employees who  
 2 worked on the video would later report that the route taken by the car had been charted ahead of time  
 3 by software that created a three-dimensional digital map (a feature unavailable to drivers using the  
 4 commercial version of Autopilot), and that the video did not accurately show how the car operated  
 5 during filming. For example, the car kept executing driving tasks poorly and engineers had to run the  
 6 pre-programmed route over and over again to get video that would make it appear the car capable of  
 7 driving itself. At one point during filming, the car crashed into a fence while on Autopilot and had to  
 8 be repaired.<sup>27</sup> None of these facts were referenced in the video or otherwise disclosed by Tesla. The  
 9 deceptive and misleading video was later used to promote Autopilot’s purported abilities, and indeed  
 10 is still featured on the company’s website despite having been debunked for years.<sup>28</sup>

11 53. Also on October 19, 2016, the company held a conference call with reporters, during  
 12 which Musk stated that all new Tesla cars would now include all the cameras, computing power, and  
 13 other hardware necessary for “full self driving”—not a technical term but one that suggests truly  
 14 autonomous operation. Musk further stated that Tesla would “be able to demonstrate a demonstration  
 15 drive of our full autonomy all the way from LA to New York. So basically from home in LA to let’s  
 16 say dropping you off in Times Square, NY and then having the car parking itself by the end of next  
 17 year without the need for a single touch.”<sup>29</sup> Musk repeatedly represented that autonomous vehicles  
 18 were safer than human-driven ones, and even warned journalists that they would be “killing people” if  
 19 they wrote negative articles about self-driving technology that dissuaded people from using it.<sup>30</sup>

20 54. According to reporting by multiple outlets, including the Wall Street Journal and The  
 21 New York Times, Tesla’s decision to promise the technology would be able to provide “Full Self-  
 22 Driving” and Musk’s statements at the news conference “took the Tesla engineering team by surprise,  
 23 and some felt that Musk was promising something that was not possible.” Sterling Anderson, who  
 24 was the head of Tesla’s Autopilot program at the time, “told Tesla’s sales and marketing teams that

25 <sup>27</sup> See Metz & Boudette, *supra* note 10.

26 <sup>28</sup> See Tesla, <https://www.tesla.com/autopilot>; Tesla, “Tesla Self-Driving Demonstration,” <https://www.tesla.com/videos/autopilot-self-driving-hardware-neighborhood-long> (Nov. 18, 2016).

27 <sup>29</sup> Xautoworld, “Transcript: Elon Musk’s Autopilot 2.0 Conference Call,” <https://www.xautoworld.com/tesla/transcript-elon-musk-autopilot-2-conference-call/> (Oct. 19, 2016).

28 <sup>30</sup> Kosoff, *supra* note 4; Andrew Batiuk, “Tesla October 19th 2016 Autopilot 2.0 Conference Call With Visuals Added,” [https://www.youtube.com/watch?v=-vjGEEF\\_p5E](https://www.youtube.com/watch?v=-vjGEEF_p5E) (Oct. 20, 2016).



1 they should not refer to the company’s technology as ‘autonomous’ or ‘self-driving’ because this  
2 would mislead the public.”<sup>31</sup> In a meeting after the October announcement, someone asked Mr.  
3 Anderson how Tesla could brand the product “Full Self-Driving,” to which he responded, “This was  
4 Elon’s decision.” Two months later, in December 2016, Mr. Anderson resigned.<sup>32</sup>

5 55. On October 20, 2016, the day after the release of Enhanced Autopilot and FSD, Musk  
6 tweeted that Tesla’s “Summon” feature was capable of autonomously driving itself to pick up its  
7 owner “even if you are on the other side of the country.”<sup>33</sup>



14 **D. Year After Year, Tesla Fails to Deliver on Its Promise of a Fully Self-Driving Car,  
15 Instead Providing Experimental Software that Kills and Maims Drivers**

16 56. In March 2018, Apple engineer Walter Huang was killed when the Autopilot on his  
17 Tesla Model X became confused at a fork in the highway and caused the car to veer sharply to the left  
18 and crash into a concrete barrier in Mountain View, California.



27 <sup>31</sup> Metz & Boudette, *supra* note 10.

28 <sup>32</sup> Dugan & Spector, *supra* note 12.

<sup>33</sup> Elon Musk, <https://twitter.com/elonmusk/status/789022017311735808> (Oct. 20, 2016, 1:34 AM).

1           57. In the aftermath of that fatal crash, Tesla publicly released crash data and sought to  
2 blame Huang for the accident, violating its agreement with NTSB not to comment on crashes during  
3 the course of an investigation, and causing NTSB to remove Tesla as a party to its investigation.

4           58. In April 2018, a Tesla with Autopilot engaged struck and killed a pedestrian in Japan.

5           59. In September 2018, Musk sent a series of tweets regarding Tesla’s stock price and his  
6 purported plans to take the company private that the Securities and Exchange Commission (“SEC”)  
7 labeled “misleading.” The SEC filed a lawsuit against Tesla and Musk, who settled two days later.  
8 Under the settlement, Tesla and Musk agreed to pay \$40 million in penalties, Tesla agreed to oversee  
9 Musk’s communications, and Musk was forced to step down as Tesla’s chairman (though he would  
10 remain as CEO). Musk would later send at least two tweets that violated the terms of the settlement.

11           60. In March 2019, Jeremy Banner was killed when his 2018 Tesla Model 3 with  
12 Autopilot engaged drove under a tractor-trailer in Florida. The Banner accident were eerily similar to  
13 the 2016 accident that killed Joshua Brown when his car drove under a tractor-trailer, and that led  
14 Tesla to announce in September 2016 that the company was confident it had fixed the issue by  
15 increasing the software’s reliance on radar. The Banner accident indicated that Tesla had not fixed  
16 this significant flaw in its ADAS technology in September 2016, and still had not done so two-and-a-  
17 half years later.

18           61. In April 2019, at an event in Palo Alto, California, that Tesla dubbed “Autonomy  
19 Day,” Musk took to the stage and announced that Tesla vehicles would be capable of full self-driving  
20 and autonomously navigating dense urban areas like San Francisco and New York by the end of  
21 2019, and that in two years the company would be making cars without steering wheels or pedals.<sup>34</sup>  
22 Musk also stated, “If you fast forward a year, maybe a year and three months, but next year for sure,  
23 we will have over a million robo-taxis on the road,” and “I feel very confident predicting autonomous  
24 robo-taxis for Tesla next year. ... I’m confident we’ll have at least regulatory approval somewhere,  
25 literally next year.” Musk stated the robo-taxis would be a way for Tesla owners to make money  
26 when they aren’t using their vehicles, with Tesla taking 25 or 30 percent of the revenue and allowing  
27

28 <sup>34</sup> R. Baldwin, “Tesla promises ‘one million robo-taxis’ in 2020,” <https://www.engadget.com/2019-04-22-tesla-elon-musk-self-driving-robo-taxi.html> (Apr. 22, 2019).

1 the company to compete with popular ride-hailing services like Uber and Lyft.<sup>35</sup> A few months later,  
 2 Musk doubled-down on the robo-taxi prediction, tweeting that Tesla would “have a million robotaxis  
 3 by end of 2020.”<sup>36</sup> Tesla has never developed a robo-taxi and is nowhere near doing so.

4 62. In May 2019, Tesla released an update to its ADAS “Navigate” feature, which is  
 5 designed to automate some lane-change functions. When Consumer Reports tested the feature, it  
 6 found that it cut off other cars without leaving enough space, failed to pass in the correct lane, and  
 7 sometimes struggled to merge into traffic.<sup>37</sup>

8 63. In October 2019, Consumer Reports tested Tesla’s “Smart Summon” feature, which  
 9 Tesla claimed would allow owners to use a smartphone app to “summon” their Tesla vehicle to drive  
 10 itself across a parking lot without any occupants inside the vehicle. Consumer Reports’ testing  
 11 revealed that the feature had difficulty negotiating a parking lot, with the summoned car crossing lane  
 12 lines and wandering erratically “like a drunken or distracted driver.”<sup>38</sup> This was nearly four years after  
 13 Musk’s January 2016 tweet that Tesla was two years away from its customers being able to use  
 14 Summon to have their car come to them even if it was thousands of miles away.<sup>39</sup>

15 64. In December 2019, Jenna Monet was killed when the Model 3 she was in crashed into  
 16 the back of a parked fire truck in Indiana while Autopilot was engaged.

17 65. In February 2020, the NTSB called on NHTSA to set stricter standards on Autopilot,  
 18 citing the high number of Autopilot-related collisions and deaths.

19 66. In August 2020, a couple was killed in Saratoga, California, after their Tesla veered off  
 20 a highway while Autopilot was active.

21 67. In September 2020, Consumer Reports published the first in a series of evaluations of  
 22 Tesla’s “Full Self-Driving Capability” technology, finding that the technology caused vehicles to

23 <sup>35</sup> Tech Insider, “Watch Elon Musk Unveil Plans For A Tesla Ride-Hailing App,” [https://www.youtube.com](https://www.youtube.com/watch?v=YiWbdZ8ItRs)  
 24 [/watch?v=YiWbdZ8ItRs](https://www.youtube.com/watch?v=YiWbdZ8ItRs) (Apr. 22, 2019); Matt McFarland, “Elon Musk says Tesla will have robo-taxis  
 operating next year,” *CNN Business*, <https://www.cnn.com/2019/04/22/tech/tesla-robotaxis> (Apr. 22, 2019).

25 <sup>36</sup> Elon Musk, <https://twitter.com/elonmusk/status/1148070210412265473> (July 7, 2019, 8:24 PM).

26 <sup>37</sup> See Keith Barry, “Tesla’s Updated Navigate on Autopilot Requires Significant Driver Intervention,”  
*Consumer Reports* (May 22, 2019), available at [https://www.consumerreports.org/autonomous-driving/tesla-](https://www.consumerreports.org/autonomous-driving/tesla-navigate-on-autopilot-automatic-lane-change-requires-significant-driver-intervention/)  
[navigate-on-autopilot-automatic-lane-change-requires-significant-driver-intervention/](https://www.consumerreports.org/autonomous-driving/tesla-navigate-on-autopilot-automatic-lane-change-requires-significant-driver-intervention/).

27 <sup>38</sup> Jeff Plungis, “Tesla’s Smart Summon Performance Doesn’t Match Marketing Hype,” *Consumer Reports*  
 (Oct. 8, 2019), available at [https://www.consumerreports.org/automotive-technology/teslas-smart-summon-](https://www.consumerreports.org/automotive-technology/teslas-smart-summon-performance-doesnt-match-marketing-hype/)  
[performance-doesnt-match-marketing-hype/](https://www.consumerreports.org/automotive-technology/teslas-smart-summon-performance-doesnt-match-marketing-hype/).

28 <sup>39</sup> Musk, *supra* notes 14, 33.

1 engage in unusual and unsafe behavior, such as stopping at green lights, driving through stop signs,  
 2 slamming on the brakes for yield signs when the merge was clear, and stopping at every exit while  
 3 going around a traffic circle.<sup>40</sup>

4 68. In October 2020, Tesla increased the price of an FSD package from \$8,000 to \$10,000,  
 5 and informed some owners who had previously purchased an FSD package that their vehicles would  
 6 require a \$1,000 hardware upgrade to be compatible with Tesla’s FSD technology going forward.

7 69. On November 20, 2020, Tesla attorneys sent the California Department of Motor  
 8 Vehicles (“DMV”) a letter (later released via Public Records Act request) in response to the DMV’s  
 9 questions about the FSD “City Streets” feature that was about to be released to some Tesla owners in  
 10 a software update. Tesla’s legal counsel wrote, “For context, as we’ve previously discussed, City  
 11 Streets continues to firmly root the vehicle in SAE Level 2 capability.” The letter goes on to explain  
 12 in detail FSD’s limitations and to admit that the system is nowhere near being fully autonomous or  
 13 fully self-driving:

14 City Streets’ capabilities with respect to the object and event detection  
 15 and response (OEDR) sub-task are limited, as there are circumstances and  
 16 events to which the system is not capable of recognizing or responding.  
 17 These include static objects and road debris, emergency vehicles,  
 18 construction zones, large uncontrolled intersections with multiple  
 19 incoming ways, occlusions, adverse weather, complicated or adversarial  
 20 vehicles in the driving path, unmapped roads. As a result, the driver  
 21 maintains responsibility for this part of the dynamic driving task (DDT).  
 22 In addition, the driver must supervise the system, monitoring both the  
 23 driving environment and the functioning of City Streets, and he is  
 24 responsible for responding to inappropriate actions taken by the system.  
 25 The feature is not designed such that a driver can rely on an alert to draw  
 26 his attention to a situation requiring response. There are scenarios or  
 27 situations where an intervention from the driver is required but the system  
 28 will not alert the driver. In the case of City Streets (and all other existing  
 FSD features), because the vehicle is not capable of performing the entire  
 DDT, a human driver must participate ....<sup>41</sup>

40 See Mike Monticello & Keith Barry, “Tesla’s ‘Full Self-Driving Capability’ Falls Short of Its Name: The pricey option doesn’t make the car self-driving, and now Tesla’s promises are under scrutiny by state regulators in California,” *Consumer Reports* (Sept. 4, 2020) (last updated May 19, 2021), available at <https://www.consumerreports.org/autonomous-driving/tesla-full-self-driving-capability-review-falls-short-of-its-name-a1224795690/>.

41 Letter from Eric Williams (Tesla) to Miguel Acosta (DMV) Re: City Streets – Pilot Release at 1 (Nov. 20, 2020), available at <https://www.plainsite.org/documents/242a2g/california-dmv-tesla-robotaxi-ADAS-emails/>.

1           70.     On December 14, 2020, in another letter to the California DMV (released via Public  
2 Records Act request), Tesla’s legal counsel reiterated that any final release of the FSD City Streets  
3 feature to the Tesla customer fleet “will continue to be an SAE Level 2, advanced driver-assistance  
4 feature” that, like all other FSD features, “do[es] not make the vehicle autonomous” and is “intended  
5 for use only with a fully attentive driver who has his or her hands on the wheel and is prepared to take  
6 over at any moment.” Tesla’s counsel continued, “Please note that Tesla’s development of true  
7 autonomous features (SAE Levels 3+) ... will not be released to the general public until we have fully  
8 validated them and received any required regulatory permits or approvals.”<sup>42</sup>

9           71.     On December 28, 2020, in another letter to the California DMV (released via Public  
10 Records Act request), Tesla’s legal counsel again reiterated the SAE Level 2 nature and limitations of  
11 Tesla’s FSD technology:

12                   Full Self-Driving (FSD) Capability is an additional optional suite of  
13 features that builds from Autopilot and is also representative of SAE L2.  
14 Features that comprise FSD Capability are Navigate on Autopilot, Auto  
15 Lane Change, Autopark, Summon, Smart Summon, Traffic and Stop  
16 Sign Control, and, upcoming, Autosteer on City Streets (City Streets).  
17 While we designed these features to become more capable over time  
18 through over-the-air software updates, currently neither Autopilot nor  
19 FSD Capability is an autonomous system, and currently no comprising  
20 feature, whether singularly or collectively, is autonomous or makes our  
21 vehicles autonomous. This includes the limited pilot release of City  
22 Streets.<sup>43</sup>

23           72.     During the same month that Tesla’s legal team was assuring California regulators that  
24 the most advanced version of its ADAS technology was still at SAE Level 2 and suggesting it was  
25 likely to remain at Level 2 for the foreseeable future, Elon Musk gave an interview to Business  
26 Insider in which he promised that Tesla would achieve Level 5 before the end of the following year,  
27  
28

<sup>42</sup> Letter from Eric Williams (Tesla) to Miguel Acosta (DMV) Re: City Streets – Pilot Release at 2-3 (Dec. 14, 2020), *available at* <https://www.plainsite.org/documents/242a2g/california-dmv-tesla-robotaxi-ADAS-emails/>.

<sup>43</sup> Letter from Eric Williams (Tesla) to Miguel Acosta (DMV) Re: Autonomous Mode Disengagements for Reporting Year 2020 at 1-2 (Dec. 14, 2020), *available at* <https://www.plainsite.org/documents/242a2g/california-dmv-tesla-robotaxi-ADAS-emails/>; *see also* David Silver, “Tesla Emails To The California DMV Emphasize Continued Reliance On Maps,” *Forbes* (Mar. 9, 2021), *available at* <https://www.forbes.com/sites/davidsilver/2021/03/09/tesla-emails-to-the-california-dmv-emphasize-continued-reliance-on-maps/?sh=2c0884c957e6>.

1 stating “I’m extremely confident that Tesla will have level five next year, extremely confident,  
2 100%.”<sup>44</sup>

3 73. In January 2021, Tesla reported \$721 million in profit in 2020, its first profitable year.  
4 This was a dramatic turnaround in the company’s financial condition from prior recent years. As  
5 recently as 2018, Tesla had been burning through cash, was in danger of running out of money, and at  
6 one point was approximately only one month away from having to declare bankruptcy.<sup>45</sup>

7 74. In a January 2021 earnings call, Musk stated that the company had made “massive  
8 progress on Full Self-Driving,” and that it “will become obvious later this year” that “Tesla Autopilot  
9 is capable of full self-driving.” Musk also stated, “I’m highly confident the car will drive itself for the  
10 reliability in excess of a human this year. This is a very big deal.” When a financial analyst asked  
11 Musk why he was confident Tesla would achieve SAE Level 5 autonomy in 2021, Musk responded,  
12 “I’m confident based on my understanding of the technical roadmap and the progress that we’re  
13 making between each beta iteration.”<sup>46</sup>

14 75. Six weeks later on a March 9, 2021 phone call with California DMV regulators,  
15 Tesla’s director of Autopilot software, CJ Moore, contradicted Musk. According to an internal DMV  
16 memo memorializing the call (released via a Public Records Act request), “DMV asked CJ to address,  
17 from an engineering perspective, Elon’s messaging about L5 [Level 5] capability by the end of the  
18 year. Elon’s tweet does not match engineering reality per CJ.” (It appears that the DMV tried but  
19 failed to redact that last sentence.) In response to a question from DMV regulators about “how Tesla  
20 evaluates the potential advancement of levels of autonomy,” Tesla representatives “indicated they are  
21 still firmly in L2 [Level 2].” Tesla further told DMV that “[t]he ratio of driver interaction would need  
22 to be in the magnitude of 1 or 2 million miles per driver interaction to move into higher levels of  
23

24 <sup>44</sup> Mathias Döpfner, “Elon Musk reveals Tesla’s plan to be at the forefront of a self-driving-car revolution,”  
25 *Business Insider*, <https://www.businessinsider.com/elon-musk-interview-axel-springer-tesla-accelerate-advent-of-sustainable-energy> (Dec. 5, 2020).

26 <sup>45</sup> See Chris Isidore, “Tesla just proved all its haters wrong. Here’s how,” *CNN Business*, <https://www.cnn.com/2020/01/31/investing/tesla-cash-crunch/index.html> (Jan. 31, 2020); Chris Isidore, “Elon Musk: Tesla was  
27 month away from bankruptcy,” *CNN Business*, <https://www.cnn.com/2020/11/04/tech/elon-musk-tesla-once-got-near-bankruptcy/index.html> (Nov. 4, 2020).

28 <sup>46</sup> Tesla (TSLA) Q4 2020 Earnings Call Transcript (Jan. 27, 2021), *available at* <https://www.fool.com/earnings/call-transcripts/2021/01/27/tesla-tsla-q4-2020-earnings-call-transcript/>.

1 automation [i.e., Level 3 and higher].”<sup>47</sup> In other words, drivers would need to intervene only once  
 2 per 1 to 2 million miles before Tesla would proceed to Level 3 software. Tesla’s ADAS software,  
 3 which routinely makes mistakes, is not even remotely close to this level of reliability.

4 76. Following up on the March 9, 2021 phone call, the California DMV wrote to Tesla:  
 5 “Notwithstanding other public messaging from Tesla about developing vehicles capable of full  
 6 driving automation, Tesla reiterated that the City Streets feature is currently a Society of Automotive  
 7 Engineers (SAE) level two (2) Advanced Driver-Assistance feature and that Tesla will continue to  
 8 monitor how participants interact with the feature and make improvements. As mentioned in your  
 9 [prior] correspondence and per California regulations, should Tesla develop technology features  
 10 characterized as SAE level 3 or higher, Tesla will seek the appropriate regulatory permitting from the  
 11 DMV before autonomous vehicles are operated on public roads.”<sup>48</sup>

12 77. In May 2021, under pressure from the Transportation Committee of the California  
 13 Senate, the California Department of Motor Vehicles launched an investigation into whether Tesla is  
 14 deceptively marketing its ADAS technology as making its cars capable of autonomous driving.<sup>49</sup>

15 78. In June 2021, in what was widely seen as a response to motor vehicle collisions  
 16 involving Tesla’s ADAS technology, NHTSA issued an unprecedented order requiring automobile  
 17 manufacturers to report any crash involving an injury, fatality, or property damage that happens while  
 18 or immediately after a vehicle is automating some driving tasks.

19 79. In early July 2021, Tesla released the FSD Beta 9 version of its FSD software to  
 20 certain Tesla vehicle owners. Following the release, Tesla owners took videos of the software in  
 21 action that show vehicles missing turns, scraping against bushes, and veering toward parked cars.

22 80. On July 26, 2021, on a quarterly earnings call, Musk told investors and reporters that  
 23 he was confident FSD-equipped Tesla vehicles would soon “be able to drive themselves with the  
 24 safety levels substantially greater than that of the average person.”

25 \_\_\_\_\_  
 26 <sup>47</sup> Memorandum to File by Miguel Acosta (DMV) Re: Tesla AP City Streets Update (Mar. 9, 2021), *available*  
 at <https://www.plainsite.org/documents/28jcs0/california-dmv-tesla-robotaxi-ADAS-notes/>.

27 <sup>48</sup> Letter from Miguel Acosta (DMV) to Eric Williams (Tesla) (Apr. 21, 2021), *available at* [https://](https://www.plainsite.org/documents/28jcs0/california-dmv-tesla-robotaxi-ADAS-notes/)  
[www.plainsite.org/documents/28jcs0/california-dmv-tesla-robotaxi-ADAS-notes/](https://www.plainsite.org/documents/28jcs0/california-dmv-tesla-robotaxi-ADAS-notes/).

28 <sup>49</sup> See Russ Mitchell, “DMV probing whether Tesla violates state regulations with self-driving claims,” *Los*  
*Angeles Times* (May 17, 2021), *available at* [https://www.latimes.com/business/story/2021-05-17/dmv-tesla-](https://www.latimes.com/business/story/2021-05-17/dmv-tesla-california-ADAS-autopilot-safety)  
[california-ADAS-autopilot-safety](https://www.latimes.com/business/story/2021-05-17/dmv-tesla-california-ADAS-autopilot-safety).

1           81. In August 2021, NHTSA opened a preliminary safety defect investigation into  
2 Autopilot, and two U.S. Senators called for the Federal Trade Commission to investigate what they  
3 referred to as Tesla’s potentially deceptive marketing practices surrounding its FSD technology,  
4 including Tesla’s use of the phrase “full self-driving” to describe and market a feature that does not  
5 make the vehicle fully self-driving.

6           82. On August 31, 2021, NHTSA ordered Tesla to produce documents and information  
7 regarding the design of its FSD technology, crashes involving that technology, and marketing  
8 materials that make representations about that technology. On the date that was the deadline for  
9 compliance, Tesla submitted only a partial response to NHTSA, claiming that the documents and  
10 information it had requested was confidential business information.

11           83. On October 12, 2021, NHTSA asked Tesla about its practice of asking FSD Beta users  
12 to sign nondisclosure agreements prohibiting users from sharing negative information about their  
13 experiences using the FSD Beta software.

14           84. On October 24, 2021, Tesla pulled back the release of version 10.3 of its ADAS  
15 software, which the company had already made available for drivers to use on public roads, because  
16 of problems the software was having making left turns at traffic lights.

17           85. In October 2021, an update to the FSD Beta software caused a major increase in  
18 “phantom braking” incidents, in which the software identifies a non-existent threat that triggers the  
19 vehicle’s emergency braking system. The result is that Tesla vehicles, traveling at various speeds,  
20 were suddenly slamming on the brakes for no apparent reason. Tesla initially claimed it had identified  
21 the source of the problem and fixed it with a software update released on October 25, 2021, but  
22 subsequently issued a formal recall over the issue for the more than 11,0000 vehicles using the FSD  
23 Beta software in a reported effort to head off adverse action by U.S. regulators.<sup>50</sup> Tesla’s claims of  
24 having fixed the problem, however, turned out to be false, as driver complaints about “phantom  
25 braking” issues soared to 107 NHTSA complaints in the three-month period of November 2021  
26 through January 2022 (compared with only 34 such complaints in the preceding 22 months). Owner  
27

28 <sup>50</sup> Tom Krisher, “Tesla software recall may head off fight with US regulators,” *Associated Press* (Nov. 2, 2021),  
available at <https://apnews.com/article/technology-business-software-d3e2107435f432fd9b36ba14898166a0>.



1 complaints to NHTSA included everything from phantom braking incidents that were “happening  
2 with NOTHING present in front of my vehicle, and sometimes with nothing around me at all,” to an  
3 incident where Tesla software slammed on the brakes in response to a plastic bag.<sup>51</sup>

4 86. On November 18, 2021, CNN Business reported that it spent a morning testing Tesla’s  
5 FSD technology on the streets of New York City and “watched the software nearly crash into a  
6 construction site, try to turn into a stopped truck and attempt to drive down the wrong side of the  
7 road.” The FSD software reportedly “needed plenty of human interventions to protect us and  
8 everyone else on the road,” including a driver intervention “every couple of blocks or so” and  
9 multiple instances in which the driver “quickly jerked the wheel to avoid a crash.”<sup>52</sup>

10 87. On December 6, 2021, The New York Times published an article about its  
11 investigation into the failures of Tesla’s ADAS technology based on interviews with 19 Tesla  
12 employees who had worked on design, developing, and testing that technology at Tesla over the prior  
13 decade. The article reported that interviews with the employees indicated that Musk “repeatedly  
14 misled buyers” about the abilities of Tesla’s ADAS technology.<sup>53</sup>

15 88. In January 2022, Musk stated on an earnings call, “My personal guess is that we’ll  
16 achieve Full Self-Driving this year. I would be shocked if we do not achieve Full Self-Driving safer  
17 than a human this year. I would be shocked.”

18 89. In February 2022, the company Cruise received regulatory approval to begin offering a  
19 fully driverless robotaxi service with no backup driver behind the wheel, and received regulatory  
20 approval to begin charging customers<sup>54</sup>

21 90. On July 13, 2022, the Dawn Project, an organization dedicated to increasing the  
22 software safety, published a paper regarding its testing of a Tesla Model 3 equipped with FSD Beta

23  
24 <sup>51</sup> Faiz Siddiqui & Jeremy B. Merrill, “Tesla drivers report a surge in ‘phantom braking,’” *The Washington Post*  
(Feb. 2, 2022), available at <https://www.washingtonpost.com/technology/2022/02/02/tesla-phantom-braking/>.

25 <sup>52</sup> Matt McFarland, “We tried Tesla’s ‘full self-driving.’ Here’s what happened,” *CNN Business*, <https://www.cnn.com/2021/11/18/cars/tesla-full-self-driving-brooklyn/index.html> (Nov. 18, 2021); *CNN*, “CNN tests  
26 a ‘full self-driving’ Tesla,” <https://www.youtube.com/watch?v=2PMu7MD9GvI> (Nov. 18, 2021).

27 <sup>53</sup> Metz & Boudette, *supra* note 10; Tesla, “Tesla Self-Driving Demonstration” (Nov. 18, 2016), <https://www.tesla.com/videos/autopilot-self-driving-hardware-neighborhood-long>.

28 <sup>54</sup> See Andres Picon, “Cruise gets state permit to offer paid driverless taxi rides in San Francisco,” *San Francisco Chronicle* (June 2, 2022), available at <https://www.sfchronicle.com/bayarea/article/Cruise-gets-state-permit-to-offer-paid-driverless-17216515.php>.

1 10.12.2 (released on June 1, 2022) on a closed racetrack. The purpose of the testing was to determine  
 2 the FSD software’s safety in terms of its ability to detect and avoid hitting small children. The testing  
 3 was performed on a closed racetrack with the Tesla driving itself between a long row of cones with a  
 4 child-sized mannequin placed in plain view at the end of the row—i.e., conditions significantly less  
 5 complex and more favorable to the FSD software than those that would be encountered in the real  
 6 world. Nevertheless, the testing found that Tesla’s FSD software consistently failed to detect the  
 7 stationary child-size mannequins and “d[id] not avoid the child or even slow down,” but instead  
 8 “repeatedly struck the child mannequin in a manner that would be fatal to an actual child.”<sup>55</sup>

9 91. On July 14, 2022, the editor-in-chief of Electrek, a website that covers electric  
 10 vehicles, published an article reviewing his experience of using Tesla’s FSD Beta software over the  
 11 course of two months. His ultimate conclusion was that, despite years of development and updates by  
 12 Tesla, FSD Beta’s “decision-making is still the equivalent of a 14-year-old who has been learning to  
 13 drive for the last week and sometimes appears to consume hard drugs.”<sup>56</sup>

14 92. In August 2022, Tesla announced that the price of FSD on new Tesla cars would  
 15 increase from \$12,000 to \$15,000, effective September 5, 2022.

16 **E. The California DMV Charges Tesla with Untrue, Misleading, and Deceptive**  
 17 **Marketing of its “Autopilot” and “Full Self-Driving” Technology**

18 93. On July 28, 2022, following a year-long investigation, the California DMV, which  
 19 licenses motor vehicle manufacturers and dealerships in California (including Tesla’s Fremont factory  
 20 and dozens of Tesla retail stores), brought two related administrative enforcement actions against  
 21 Tesla for “untrue,” “misleading,” and “deceptive” marketing of its Autopilot and FSD technology.  
 22 The DMV specifically alleged that Tesla’s use of the product labels “Autopilot” and “Full Self-  
 23 Driving Capability,” as well as statements about those technologies that have appeared on Tesla’s  
 24 website in 2022, “represent that vehicles equipped with those ADAS [advanced driver assistance  
 25 \_\_\_\_\_

26 <sup>55</sup> The Dawn Project, *In Scientific Test, Tesla “Full Self-Driving” Technology Consistently Strikes Child-Sized*  
 27 *Mannequins* (July 13, 2022), available at [https://dawnproject.com/wpcontent/uploads/2022/08/The\\_Dawn](https://dawnproject.com/wpcontent/uploads/2022/08/The_Dawn_Project_Tesla_ADAS_Test_8_.pdf)  
 28 [\\_Project\\_Tesla\\_ADAS\\_Test\\_8\\_.pdf](https://dawnproject.com/wpcontent/uploads/2022/08/The_Dawn_Project_Tesla_ADAS_Test_8_.pdf).

<sup>56</sup> Fred Lambert, “Elon Musk does the impossible and manages expectations on Tesla’s next Full Self-Driving  
 update,” *Electrek* (July 14, 2022), [https://electrek.co/2022/07/14/elon-musk-manages-expectations-tesla-next-](https://electrek.co/2022/07/14/elon-musk-manages-expectations-tesla-next-big-full-self-driving-update/)  
 big-full-self-driving-update/.

1 system] features will operate as an autonomous vehicle, but vehicles equipped with those ADAS  
 2 features could not at the time of those advertisements, and cannot now, operate as autonomous  
 3 vehicles.” For relief, the DMV seeks restitution and the revocation or suspension of Tesla’s California  
 4 vehicle manufacturer license and vehicle dealer license. *See In the Matter of the Accusation Against*  
 5 *Tesla Inc. dba Tesla Motors, Inc., a Vehicle Manufacturer*, Case No. 21-02188, Accusation (July 28,  
 6 2022) (attached here as **Exhibit A**); *In the Matter of the Accusation Against Tesla Inc. dba Tesla*  
 7 *Motors, Inc., a Vehicle Dealer*, Case No. 21-02189, Accusation (July 28, 2022) (attached here as  
 8 **Exhibit B**).

## 9 **VI. CLASS ACTION ALLEGATIONS**

10 94. Plaintiff brings this lawsuit individually and as a class action under Federal Rule of  
 11 Civil Procedure (“Rule”) 23, seeking declaratory relief, injunctive relief, restitution, damages, and  
 12 other relief specified herein, on behalf of a proposed nationwide class and, in the alternative, a  
 13 proposed California class (collectively, the “Class”), defined as follows:

14 **Nationwide Class:** All persons who purchased or leased from Tesla, Inc.  
 15 (or any entity it directly or indirectly owns or controls, including but not  
 16 limited to Tesla Lease Trust and Tesla Finance LLC) a new Tesla vehicle  
 17 with “Autopilot,” “Enhanced Autopilot,” or “Full Self-Driving  
 18 Capability” (collectively, “Class Vehicles”) at any time from January 1,  
 19 2016, to the present (“Class Period”).

18 **California Class:** All persons who purchased or leased from Tesla, Inc.  
 19 (or any entity it directly or indirectly owns or controls, including but not  
 20 limited to Tesla Lease Trust and Tesla Finance LLC) a new Tesla vehicle  
 21 with “Autopilot,” “Enhanced Autopilot,” or “Full Self-Driving  
 22 Capability” (collectively, “Class Vehicles”) at any time from January 1,  
 2016, to the present (“Class Period”), and who either purchased or leased  
 23 that vehicle in California or who currently reside in California.

23 95. The following persons are excluded from the proposed Class: Defendants; any entity  
 24 that Defendants directly or indirectly own or control; Defendants’ officers, directors, employees,  
 25 agents, legal representatives, and attorneys; and the Court and its employees.

26 96. Plaintiff reserves the right under Rule 23 to amend or modify the proposed Class  
 27 definitions and to add one or more subclasses based on information obtained during this litigation.

1           97. This action is brought and may be properly maintained as a class action against  
2 Defendants under the following provisions of Rule 23:

3           a.       **Numerosity (Rule 23(a)(1)):** The members of the Class are so numerous that  
4 their individual joinder is impracticable. Defendants sold or leased tens of thousands of Class  
5 Vehicles during the Class Period. The identities of Class members may be identified through business  
6 records regularly maintained by Defendants and their employees, agents, and subsidiaries, and  
7 through the media. If necessary, Class members can be notified of this action by e-mail, mail, and  
8 supplemental published notice.

9           b.       **Commonality and Predominance (Rules 23(a)(2) and 23(b)(3)):** Many  
10 questions of law and fact are common to the Class. These common questions predominate over any  
11 questions affecting only individual Class members. These common questions include, but are not  
12 limited to:

- 13                   i. Whether Defendants and their agents (collectively, “Defendants”) engaged in  
14 the conduct alleged herein;
- 15                   ii. Whether Defendants’ use of the terms “Autopilot,” “Enhanced Autopilot,”  
16 “Full Self-Driving,” and “Full Self-Driving Capability” to describe their ADAS  
17 technology was false, deceptive, or misleading;
- 18                   iii. Whether Defendants knew or should have known that their public statements  
19 and omissions regarding the time period in which Tesla vehicles would be, or  
20 would likely be, fully self-driving were false, deceptive, or misleading;
- 21                   iv. Whether Defendants knew or should have known that their prior public  
22 statements regarding the time period in which Tesla vehicles would be, or  
23 would likely be, fully self-driving were false, deceptive, or misleading, but  
24 failed to take steps adequate to correct those prior statements;
- 25                   v. Whether Defendants knowingly concealed from consumers information that  
26 would cause a reasonable consumer to conclude or develop material doubts that  
27 Defendants’ public statements and omissions regarding the time period in  
28

- 1 which Tesla vehicles would be, or would likely be, fully self-driving were  
2 false, deceptive, or misleading;
- 3 vi. Whether Defendants' conduct alleged herein violates consumer protection laws;
- 4 vii. Whether Defendants' conduct alleged herein violates warranty laws;
- 5 viii. Whether Defendants' conduct alleged herein violates any other laws set forth  
6 below in the Claims for Relief;
- 7 ix. Whether Defendants' conduct alleged herein actually and proximately caused  
8 Plaintiff and Class members to suffer legally cognizable harm; and
- 9 x. Whether Plaintiff and Class members are entitled to declaratory relief,  
10 injunctive relief, restitution, damages, or any other relief requested herein.

11 c. **Typicality (Rule 23(a)(3)):** Plaintiff's claims are typical of the other Class  
12 members' claims because Defendants' wrongful acts and omissions alleged herein were substantially  
13 the same with respect to Plaintiff and all other Class members, Defendants' wrongful acts and  
14 omissions alleged herein caused Plaintiff and all other Class members comparable injury, Plaintiff is  
15 advancing the same claims and legal theories on behalf of himself and all other Class members, and  
16 there are no defenses that are unique to Plaintiff.

17 d. **Adequacy of Representation (Rule 23(a)(4)):** Plaintiff can fairly and  
18 adequately represent and protect the interests of all other Class members. There are no material  
19 conflicts between the interests of Plaintiff and the other Class members that would make certification  
20 of the Class inappropriate. Plaintiff has retained competent and qualified counsel that has extensive  
21 experience in complex litigation and class action litigation, and that will vigorously prosecute the  
22 claims of Plaintiff and all other Class members.

23 98. This action is properly maintained as a class action under Rule 23(b) for the following  
24 reasons:

25 a. **Class Action Status (Rule 23(b)(1)):** Class action status is appropriate under  
26 Rule 23(b)(1)(A) because prosecution of separate actions by each of the thousands of Class members  
27 would create a risk of establishing incompatible standards of conduct for Defendants and inconsistent  
28 results for Class members. Class action status is also appropriate under Rule 23(b)(1)(B) because

1 prosecution of separate actions by Class members would create a risk of adjudication with respect to  
2 individual Class members that, as a practical matter, would be dispositive of other Class members'  
3 interests or would substantially impair or impede their ability to protect their interests.

4           b.     **Declaratory and Injunctive Relief (Rule 23(b)(2)):** Certification under Rule  
5 23(b)(2) is appropriate because Defendants have acted or refused to act on grounds that apply  
6 generally to the Class, thereby making appropriate final injunctive, declaratory, or other appropriate  
7 equitable relief with respect to the Class as a whole.

8           c.     **Predominance and Superiority (Rule 23(b)(3)):** Certification under Rule  
9 23(b)(3) is appropriate because questions of law and fact common to the Class predominate over the  
10 questions affecting only individual Class members, and because a class action is superior to other  
11 available methods for the fair and efficient adjudication of this controversy, including consideration  
12 of (i) the relatively limited interests of Class members in individually controlling the prosecution of  
13 separate actions; (ii) the limited extent and nature of any litigation concerning this controversy  
14 already begun by Class members; (iii) the desirability of concentrating the litigation of the claims in  
15 this forum; and (iv) the relatively minor difficulties likely to arise in managing the proposed class  
16 action. Class action treatment is superior here because the monetary harms suffered by individual  
17 Class members are small compared to the burden and expense of bringing and prosecuting individual  
18 actions against Defendants to address their complex misconduct against the consuming public.  
19 Individualized litigation also presents a potential for inconsistent or contradictory judgments, would  
20 increase the delay and expense to all parties and the court system due to the complex legal and factual  
21 issues involved in this controversy, and would make it virtually impossible for individual Class  
22 members to redress effectively the harm done to them by Defendants. By contrast, a class action  
23 allows for the adjudication of a significant number of claims that would otherwise go unaddressed  
24 because of the significant practical difficulties and relative expense of bringing and maintaining an  
25 individual action. A class action also provides economies of scale and other significant potential  
26 benefits that can be realized only by resolving this controversy in a single adjudication with  
27 comprehensive supervision by a single court.

28

1 99. **Issue Certification (Rule 23(c)(4)):** Certification of particular issues in this action,  
2 including issues of liability and relief sought, is appropriate under Rule 23(c)(4) because these issues  
3 are common to all Class members, and because resolution of these common issues on a classwide  
4 basis will materially advance the disposition of the litigation as a whole.

5 100. The Class is ascertainable from Defendants’ own records, and there is a well-defined  
6 community of interest in the questions of law and fact alleged herein since the rights of each Class  
7 member were infringed or violated by Defendants in the same or similar fashion.

8 **VII. TOLLING OF THE STATUTES OF LIMITATIONS**

9 101. To the extent that there are any statutes of limitations applicable to Plaintiff’s and  
10 Class members’ claims, the running of the limitations periods have been tolled by various doctrines  
11 and rules, including but not limited to equitable tolling, the discovery rule, the fraudulent concealment  
12 rule, equitable estoppel, the repair rule, and class action tolling.

13 **VIII. CLAIMS FOR RELIEF**

14 **FIRST CLAIM FOR RELIEF**

15 **Violation of the Magnuson-Moss Warranty Act**

16 **15 U.S.C. § 2301, *et seq.***

17 102. Plaintiff re-alleges and incorporates by reference each and every allegation set forth  
18 above, as though fully set forth in this Claim for Relief.

19 103. The Magnuson-Moss Warranty Act, 15 U.S.C. § 2301, *et seq.*, provides a cause of  
20 action for any consumer damaged by the failures of a warrantor to comply with a written or implied  
21 warranty. *See* 15 U.S.C. § 2310(d)(1).

22 104. The Class Vehicles and the ADAS packages on those vehicles are “consumer  
23 products” within the meaning of the Magnuson-Moss Warranty Act, 15 U.S.C. § 2301(1).

24 105. Plaintiff and Class members are “consumers” within the meaning of the Magnuson-  
25 Moss Warranty Act, 15 U.S.C. § 2301(3).

26 106. Defendants are each a “supplier” and a “warrantor” within the meaning of the  
27 Magnuson-Moss Warranty Act, 15 U.S.C. § 2301(4)-(5).

28

1           107. Under 15 U.S.C. § 2310(e), Plaintiff and the Class are not required to provide  
2 Defendants notice of this class action and an opportunity to cure until the time the Court determines  
3 the representative capacity of Plaintiff under Rule 23.

4           108. Defendants' representations (including those made by Defendants' representatives and  
5 agents) on Tesla's website, on Twitter, in Tesla marketing materials, and in various other media that  
6 the Class Vehicles already were or would soon become fully self-driving cars are each written  
7 warranties within the meaning of the Magnuson-Moss Warranty Act, 15 U.S.C. § 2301(6).

8           109. Through written and implied warranties, Defendants warranted that the Class Vehicles  
9 and the ADAS packages and technology on those vehicles (both as sold or leased, and as periodically  
10 updated thereafter) are free from defects, of merchantable quality, and fit for their ordinary and  
11 represented use.

12           110. Defendants breached their written and implied warranties as described herein. Plaintiff  
13 and Class members were lured into purchasing or leasing Class Vehicles with ADAS packages and  
14 technology by Tesla's misrepresentations that it already had developed, or would soon complete its  
15 development of, ADAS packages and technology capable of making the Class Vehicles fully self-  
16 driving. Instead, the Class Vehicles and ADAS packages and technology purchased or leased by  
17 Plaintiff and Class members do not perform as promised, are not free of defects, are not of  
18 merchantability quality, and are unfit for their ordinary and represented use.

19           111. Defendants knew or should have known that they were making express and implied  
20 warranties that they would not be able to keep regarding the current and future near-term abilities,  
21 limitations, and value of Tesla's ADAS packages and technology, and knew or should have known  
22 that Tesla's ADAS packages and technology would not perform as promised, were not free of defects,  
23 were not of merchantability quality, and were unfit for their ordinary and represented use.  
24 Nevertheless, Defendants repeatedly promised in highly public and sensational ways intended to  
25 attract media attention and consumer interest in Tesla's vehicles and ADAS packages and technology  
26 that its vehicles already were or would very shortly be fully self-driving.

27           112. Plaintiff and Class members were damaged as a result of Defendants' breaches of their  
28 warranties because they received Class Vehicles and ADAS packages incapable of performing as



1 Defendants represented, rendering the Class Vehicles and ADAS packages significantly less valuable  
2 than represented.

3 113. For relief, Plaintiff and the Class are entitled to and seek (a) damages caused by  
4 Defendants' breaches of the warranties, including economic damages (based on the return of the price  
5 that Plaintiff and Class members paid Defendants for ADAS packages and/or the difference between  
6 the price paid for the Class Vehicles as warranted and the actual value of the Class Vehicles as  
7 delivered) and all other available damages; (b) reasonable attorneys' fees and costs, and (c) all other  
8 available relief sought herein.

9 WHEREFORE, Plaintiff and the Class pray for relief as set forth below.

10 **SECOND CLAIM FOR RELIEF**

11 **Breach of Express Warranty**

12 **Cal. Civ. Code §§ 1791.2(a), 1794**

13 114. Plaintiff re-alleges and incorporates by reference each and every allegation set forth  
14 above, as though fully set forth in this Claim for Relief.

15 115. Defendants expressly warranted to Plaintiff and Class members through written  
16 statements within the meaning of Cal. Civ. Code § 1791.2(a)(1) (including but not limited to  
17 statements that Defendants made or caused to be made on Tesla's website, in Tesla marketing  
18 materials, on Musk's Twitter account, in various print media, and other written forums) that the Class  
19 Vehicles were fully self-driving, or that they would be fully self-driving within a reasonable time after  
20 Plaintiff and Class members purchased or leased their respective Class Vehicles and ADAS packages.

21 116. Defendants also expressly warranted to Plaintiff and Class members through use the of  
22 samples and models within the meaning of Cal. Civ. Code § 1791.2(a)(2) (including but not limited to  
23 videos Defendants produced purporting to show Tesla vehicles driving themselves) that the Class  
24 Vehicles were fully self-driving, or that they would be fully self-driving within a reasonable time after  
25 Plaintiff and Class members purchased or leased their respective Class Vehicles and ADAS packages.

26 117. The Class Vehicles and ADAS packages that Plaintiff and Class members purchased  
27 or leased: were not as warranted when they left Tesla's factories, reached Plaintiff and Class members  
28

1 without substantial change in the condition in which they were sold or leased, and did not perform as  
2 warranted.

3 118. Defendants breached their warranties by knowingly selling or leasing Class Vehicles  
4 equipped with ADAS packages and technology that had abilities, limitations, flaws, and value that  
5 were different from what Defendants had represented and warranted. Defendants' breaches were  
6 "willful" within the meaning of Cal. Civ. Code § 1794(c).

7 119. As a direct and proximate result of these breaches, Plaintiff and Class members have  
8 suffered various injuries and economic losses, including but not limited to (1) purchasing or leasing  
9 Class Vehicles and ADAS packages they would not otherwise have purchased or leased;  
10 (2) purchasing or leasing an inferior product whose nature and characteristics render it of lesser value  
11 than represented; (3) incurring monetary harm from the diminution in the Class Vehicles' and ADAS  
12 packages' value and resale value; and (4) purchasing or leasing Class Vehicles and ADAS packages  
13 that pose a danger to the health and safety of Plaintiff, Class members, and the public.

14 120. The failure of the Class Vehicles and ADAS packages to be as warranted was a  
15 substantial factor in causing Plaintiff's and Class members' harm, which includes the difference  
16 between the prices they paid for their respective Class Vehicles and ADAS packages as warranted  
17 and the actual value of their Class Vehicles and ADAS packages as delivered.

18 121. Unless Defendants are enjoined from engaging in conduct alleged herein that violates  
19 their express warranties, members of the consuming public will be further harmed by that conduct.

20 122. For relief, Plaintiff and the Class are entitled to and seek (a) an injunction prohibiting  
21 Defendants from sending or transmitting false, deceptive, or misleading statements to the public  
22 regarding the abilities, limitations, flaws, and value of Tesla's ADAS packages and technology;  
23 (b) damages caused by Defendants' breaches of the warranties, including economic damages (based  
24 on the return of the price that Plaintiff and Class members paid for their respective Class Vehicles and  
25 ADAS packages and/or the difference between the price paid for the Class Vehicles and ADAS  
26 packages as warranted and their actual value as delivered); (c) consequential and incidental damages;  
27 (d) a civil penalty of two times the amount of damages under Cal. Civ. Code § 1794; (d) reasonable  
28

1 attorneys' fees and costs under Cal. Civ. Code § 1794 and any other applicable law; and (e) all other  
2 available relief sought herein.

3 WHEREFORE, Plaintiff and the Class pray for relief as set forth below.

4 **THIRD CLAIM FOR RELIEF**

5 **Breach of Implied Warranties**

6 **Cal. Civ. Code §§ 1791.1, 1792, 1794**

7 123. Plaintiff re-alleges and incorporates by reference each and every allegation set forth  
8 above, as though fully set forth in this Claim for Relief.

9 124. Under the Song-Beverly Consumer Warranty Act, Cal. Civ. Code § 1790, *et seq.*,  
10 every sale or lease of consumer goods to a retail buyer is accompanied by an implied warranty of  
11 merchantability from both the manufacturer and the retail seller or lessor, and some such sales and  
12 leases may be also be accompanied by an implied warranty of fitness from both the manufacturer and  
13 the retail seller or lessor. *Id.* § 1792-1792.2.

14 125. The durations of these implied warranties are coextensive with the duration of the  
15 Defendants' express warranty, provided the duration of the express warranty is reasonable, except  
16 that the duration of the implied warranties cannot have a duration of less than 60 days or more than  
17 one year. *Id.* § 1791.1(c).

18 126. Defendants' sale or lease of Class Vehicles and ADAS packages to Plaintiff and Class  
19 members was accompanied by Defendants' implied warranty of merchantability, both in their  
20 capacities as manufacturer and as retail seller or lessor. *Id.* § 1792.

21 127. Defendants' implied warranties of merchantability include warranties that the Class  
22 Vehicles and ADAS packages (1) will pass without objection in the trade under the contract  
23 description, (2) are fit for the ordinary purposes for which such goods are used; (3) are adequately  
24 contained, packaged, and labelled, and (4) will conform to the promises or affirmations of fact made  
25 on the container or label. *Id.* § 1791.1(a).

26 128. At the time of purchase or lease, or within one year thereafter, the Class Vehicles and  
27 ADAS packages and technology failed to conform with Defendants' implied warranty of  
28 merchantability because they (1) did not pass without objection in the trade under the contract

1 description, (2) were not fit for the ordinary purposes for which such goods are used, (3) were not  
2 adequately contained, packaged, and labelled, and (4) did not conform to the promises or affirmations  
3 of fact made on the container or label. Among other things, the Class Vehicles and ADAS packages  
4 did not conform to the promises contained in the labels “Autopilot,” “Enhanced Autopilot,” and “Full  
5 Self-Driving Capability.”

6 129. Defendants’ sale or lease of Class Vehicles and ADAS packages to Plaintiff and Class  
7 members was also accompanied by Defendants’ implied warranty of fitness, both in their capacities  
8 as manufacturer and as retail seller or lessor. *Id.* § 1792.

9 130. At the time that Plaintiff and Class members purchased or leased their Class Vehicles  
10 and ADAS packages from Defendants, Defendants were in the business of designing, developing,  
11 testing, manufacturing, selling, and leasing electric vehicles and ADAS technology in general, and the  
12 Class Vehicles and Tesla’s ADAS packages and technologies in particular.

13 131. Defendants held themselves out as having special knowledge or skill regarding all  
14 these general and particular subject matters. Further, Defendants knew or had reason to know that  
15 Plaintiffs and Class members required the Class Vehicles and ADAS packages for a particular  
16 purpose, and that Plaintiff and Class members were relying on Defendants’ skill and judgment to  
17 furnish goods suitable for that purpose.

18 132. Defendants breached the implied warranty of fitness because they failed to deliver  
19 Class Vehicles and ADAS packages that were suited to Plaintiff’s and Class members’ purpose of  
20 purchasing or leasing a fully self-driving car.

21 133. Defendants breached their warranties by knowingly selling or leasing Class Vehicles  
22 equipped with ADAS packages and technology that had abilities, limitations, flaws, and value that  
23 were different from what Defendants had represented and warranted. Defendants’ breaches were  
24 “willful” within the meaning of Cal. Civ. Code § 1794(c).

25 134. As a direct and proximate result of these breaches, Plaintiff and Class members have  
26 suffered various injuries and economic losses, including but not limited to (1) purchasing or leasing  
27 Class Vehicles and ADAS packages they would not otherwise have purchased or leased;  
28 (2) purchasing or leasing an inferior product whose nature and characteristics render it of lesser value

1 than warranted; (3) incurring monetary harm from the diminution in the Class Vehicles' and ADAS  
2 packages' value and resale value; and (4) purchasing or leasing Class Vehicles and ADAS packages  
3 that pose a danger to the health and safety of Plaintiff, Class members, and the public.

4 135. The failure of the Class Vehicles and ADAS packages to be as warranted was a  
5 substantial factor in causing Plaintiff's and Class members' harm, which includes the difference  
6 between the prices they paid for their respective Class Vehicles and ADAS packages as warranted  
7 and the actual value of their Class Vehicles and ADAS packages as delivered.

8 136. Unless Defendants are enjoined from engaging in conduct alleged herein that violates  
9 their implied warranties, members of the consuming public will be further harmed by that conduct.

10 137. For relief, Plaintiff and the Class are entitled to and seek (a) an injunction prohibiting  
11 Defendants from sending or transmitting false, deceptive, or misleading statements to the public  
12 regarding the abilities, limitations, flaws, and value of Tesla's ADAS packages and technology;  
13 (b) damages caused by Defendants' breaches of the warranties, including economic damages (based  
14 on the return of the price that Plaintiff and Class members paid for their respective Class Vehicles and  
15 ADAS packages and/or the difference between the price paid for the Class Vehicles and ADAS  
16 packages as warranted and their actual value as delivered); (c) consequential and incidental damages;  
17 (d) a civil penalty of two times the amount of damages under Cal. Civ. Code § 1794; (e) reasonable  
18 attorneys' fees and costs under Cal. Civ. Code § 1794 and any other applicable law; and (f) all other  
19 available relief sought herein.

20 WHEREFORE, Plaintiff and the Class pray for relief as set forth below.

21 **FOURTH CLAIM FOR RELIEF**

22 **Violation of the California False Advertising Law**

23 **Cal. Bus. & Prof. Code § 17500, *et seq.***

24 138. Plaintiff re-alleges and incorporates by reference each and every allegation set forth  
25 above, as though fully set forth in this Claim for Relief.

26 139. Defendants' conduct alleged herein violates California's False Advertising Law  
27 ("FAL"), Cal. Bus. & Prof. Code § 17500, *et seq.*, which makes it unlawful for a business to make,  
28 disseminate, or cause to be made or disseminated to the public "any statement, concerning ... personal

1 property ... which is untrue or misleading, and which is known, or which by the exercise of  
2 reasonable care should be known, to be untrue or misleading.” *Id.* § 17500.

3 140. The Class Vehicles and ADAS packages (including all ADAS hardware, software, and  
4 rights to receive updates and use the same) are “personal property” within the meaning of the FAL.

5 141. Any express or implied representation, material omission of information, or failure to  
6 correct a past material misrepresentation or omission regarding the abilities, limitations, or value of  
7 the Class Vehicles and ADAS packages and technology is a “statement[] concerning personal  
8 property” within the meaning of the FAL.

9 142. Defendants violated the FAL by making, disseminating, and causing to be made or  
10 disseminated to the public statements about the abilities, limitations, flaws, and value of Tesla’s  
11 ADAS packages and technology that were “untrue or misleading” within the meaning of the FAL.

12 143. Defendants made, disseminated, or caused to be made or disseminated such public  
13 statements in numerous forums, including but not limited to Tesla’s blog and website, Musk’s Twitter  
14 account, earnings calls and other public statements to investors, conferences and other public events,  
15 television, radio, podcasts, and other publicly available media (whether print, video, audio, or other  
16 format) that republished such representations and omissions.

17 144. Defendants knew or, by the exercise of reasonable care, should have known about each  
18 of those statements at or near the time they were made or disseminated, and at all times thereafter.

19 145. Defendants knew or, by the exercise of reasonable care, should have known that each  
20 of those statements was untrue, misleading, and likely to deceive the public at or near the time it was  
21 made or disseminated, and at all times thereafter.

22 146. Unless Defendants are enjoined from engaging in the conduct alleged herein that  
23 violates the FAL, members of the consuming public will be further harmed by that conduct.

24 147. As a result of Defendants’ FAL violations and the harm caused thereby, Plaintiff and  
25 Class members are entitled to and seek (a) injunctive relief to protect the consuming public by  
26 prohibiting Tesla from engaging in its past and ongoing acts, omissions, and conduct that violate the  
27 FAL; (b) restitution of the full value of all monies and other consideration that Plaintiff and Class  
28 members paid Defendants for the purchase or lease of Class Vehicles and ADAS packages, which

1 Defendant continues to wrongfully retain, including any diminished value of Plaintiff’s and Class  
2 members’ Class Vehicles and ADAS packages and disgorgement of the profits Defendants derived  
3 from their wrongful conduct; (c) an award of reasonable attorneys fees under Cal. Code Civ. Proc.  
4 § 1021.5 and any other applicable law; and (d) all other available relief prayed for below.

5 WHEREFORE, Plaintiff and the Class pray for relief as set forth below.

6 **FIFTH CLAIM FOR RELIEF**

7 **Violation of the California Consumer Legal Remedies Act**

8 **Cal. Civ. Code § 1750, *et seq.***

9 148. Plaintiff re-alleges and incorporates by reference each and every allegation set forth  
10 above, as though fully set forth in this Claim for Relief.

11 149. The California Consumer Legal Remedies Act (“CLRA”), Cal. Civ. Code § 1750, *et*  
12 *seq.*, makes unlawful certain “unfair methods of competition and unfair or deceptive acts or practices  
13 ... undertaken by any person in a transaction intended to result or that results in the sale or lease of  
14 goods or service to any consumer.” *Id.* § 1770(a).

15 150. Each Defendant is a “person” under the CLRA. *See id.* § 1761(c).

16 151. Plaintiff and all Class members are “consumers” under the CLRA because they are all  
17 individuals who acquired, by purchase or lease, Class Vehicles and ADAS packages for personal,  
18 family, or household purposes. *See id.* § 1761(d).

19 152. The purchase or lease of a Class Vehicle and/or ADAS package is a “transaction”  
20 under the CLRA. *See id.* § 1761(e).

21 153. Class Vehicles and ADAS packages are “goods” under the CLRA. *See id.* § 1761(a).

22 154. In selling or leasing Class Vehicles and ADAS packages to Plaintiff and Class  
23 members, Defendants made an express or implied promise to provide future ADAS software  
24 development, future ADAS software updates, and other work or labor that constitutes “services”  
25 under CLRA. *See id.* § 1761(b).

26 155. Defendants’ wrongful acts, practices, and conduct alleged herein—including but not  
27 limited to their false, misleading, and deceptive marketing, representations, and omissions regarding  
28 the present and likely future abilities, limitations, flaws, and value of Class Vehicles and ADAS

1 packages and technology, and the time periods in which Tesla’s ADAS packages and technology  
2 would result in a fully self-driving vehicle—are “unfair or deceptive acts or practices” in violation of  
3 the CLRA. *Id.* § 1770(a).

4 156. “Unfair or deceptive acts or practices” in violation of the CLRA include but are not  
5 limited to: (a) representing that goods or services have characteristics, ingredients, uses, or benefits  
6 that they do not have, *id.* § 1770(a)(5); (b) representing that goods or services are of a particular  
7 standard or quality, or that goods are of a particular style or model, if they are of another, *id.* §  
8 1770(a)(7); (c) advertising goods or services with intent not to sell or lease them as advertised, *id.*  
9 § 1770(a)(9); and (d) representing that the subject of a transaction has been supplied in accordance  
10 with a previous representation when it has not, *id.* § 1770(a)(16).

11 157. Defendants committed these unfair or deceptive acts or practices when they sold or  
12 lease Class Vehicles and ADAS packages to Plaintiff and Class members that did not have  
13 represented characteristics, uses, and benefits; were not of the represented quality; were not sold or  
14 leased as advertised; did not perform as advertised; and were materially worse, less capable, less safe,  
15 and less valuable than Defendants had represented, and continued to represent them, to be.

16 158. Defendants knowingly and intentionally committed these unfair or deceptive acts or  
17 practices.

18 159. A reasonable consumer would consider knowing the reasons why Defendants’  
19 representations were unfair or deceptive to be material and important in deciding whether to purchase  
20 or lease a Class Vehicle, and whether to pay or additional money above the vehicle’s base price for an  
21 ADAS package.

22 160. Defendants’ unfair or deceptive acts or practices materially affected Plaintiff’s and  
23 Class members’ purchasing or leasing decisions. Defendants’ false, misleading, and deceptive  
24 marketing, representations, and omissions regarding Class Vehicles and ADAS packages and  
25 technology were a substantial factor in Plaintiff’s and Class members’ decisions to purchase or lease  
26 Class Vehicles, and their decisions to pay thousands of dollars above the vehicle’s base price for an  
27 ADAS package.

28



1 161. Plaintiff’s CLRA venue affidavit is attached as **Exhibit C** to this Complaint, in  
2 accordance with Cal. Civ. Code § 1780(d).

3 162. Unless Defendants are enjoined from engaging in conduct alleged herein that violates  
4 the CLRA, members of the consuming public will be further harmed by that conduct.

5 163. As a result of Defendants’ CLRA violations and the harm caused thereby, Plaintiff and  
6 Class members are entitled to and seek (a) injunctive relief to protect the consuming public by  
7 prohibiting Defendants from engaging in its past and ongoing acts, omissions, and conduct that  
8 violate the CLRA; (b) an award of reasonable attorneys fees under Cal. Civ. Code § 1780(e), Cal.  
9 Code Civ. Proc. § 1021.5, and any other applicable law; and (c) all other available relief prayed for  
10 below.

11 WHEREFORE, Plaintiff and the Class pray for relief as set forth below.

12 **SIXTH CLAIM FOR RELIEF**

13 **Violation of the California Unfair Competition Law**

14 **Cal. Bus. & Prof. Code § 17200, *et seq.***

15 164. Plaintiff re-alleges and incorporates by reference each and every allegation set forth  
16 above, as though fully set forth in this Claim for Relief.

17 165. California’s Unfair Competition Law (“UCL”), Cal. Bus. & Prof. Code § 17200, *et*  
18 *seq.*, prohibits any unlawful, unfair, or fraudulent business act or practice, including but not limited  
19 any act or practice that constitutes deception, fraud, misrepresentation, or the concealment,  
20 suppression, or omission of a material fact in a consumer transaction, or that is likely to deceive the  
21 consuming public.

22 166. Defendants’ wrongful acts and omissions alleged herein were and are unlawful, unfair,  
23 and fraudulent business acts and practices in violation of the UCL. Defendants’ wrongful acts and  
24 omissions alleged herein were and are likely to deceive the consuming public in California and  
25 throughout the United States regarding the abilities, limitations, and value of the Class Vehicles and  
26 Tesla’s ADAS packages and technology. Defendants’ wrongful acts and omissions alleged herein  
27 also constitute deception, fraud, and misrepresentation, and concealment, suppression, and omission  
28 of material facts in the context of consumer transactions with Plaintiff and Class members.

1           167. Defendants knew or should have known that their wrongful acts and omissions alleged  
2 herein were are likely to deceive the consuming public in California and the rest of the United States,  
3 and Defendants committed those acts and omissions anyway for their own financial gain, including  
4 by shoring up and otherwise improve their financial condition, avoiding bankruptcy, increasing the  
5 likelihood of receiving new capital from investors, increasing their revenue and profits, and  
6 increasing the value of Tesla (including by increasing its share price).

7           168. Defendants’ “unfair” business acts and practices under the UCL include, among other  
8 things, Defendants’ acts, omissions, and conduct in: (a) marketing and referring to Tesla’s ADAS  
9 packages and technology as “Autopilot,” “Full Self-Driving,” and “Full Self-Driving Capability”;  
10 (b) representing the capabilities, limitations, and value of Tesla’s ADAS packages and technology to  
11 the public in a way that is materially different from how Defendants contemporaneously represented  
12 those same subjects to regulators, especially when Defendants’ representations to regulators were  
13 communicated in a non-public forum or in a way not contemporaneously available to the public (e.g.,  
14 a FOIA or PRA request is required to obtain the communication); (c) describing and marketing  
15 Tesla’s ADAS packages and technology in a way that largely or entirely focuses on its actual or  
16 purported positive attributes and abilities in forums likely to generate significant public attention or  
17 reach large numbers of consumers (e.g., Musk’s Twitter feed, interviews with high-distribution or  
18 otherwise influential media, news conferences and other public events likely to generate media  
19 coverage, pages on the Tesla website that potential Tesla customers are more likely to visit than other  
20 pages on the website), while relegating information about the ADAS packages’ and technology’s  
21 flaws and limitations to forums likely to generate little public attention or otherwise reach a relatively  
22 small number of relevant consumers (e.g., pages on the Tesla website that potential Tesla customers  
23 are unlikely to visit relative to other pages on the website, vehicle user manuals, regulatory filings);  
24 (d) misrepresenting or otherwise providing information likely to deceive the public regarding the  
25 then-existing abilities and limitations of Tesla’s ADAS packages and technology, including versions  
26 of that technology then available to some or all eligible Tesla owners, as well as versions of that  
27 technology represented as being in the possession of Defendants but not yet available to some or all  
28 eligible Tesla owners; (e) misrepresenting or otherwise providing information likely to deceive the

1 public regarding the likely future abilities and limitations of Tesla’s ADAS packages and technology,  
2 and the time periods in which those future abilities would likely be achieved and the future limitations  
3 likely reduced or eliminated; and (f) otherwise disseminating or causing to be disseminated to the  
4 consuming public information likely to deceive the consuming public in California and the rest of the  
5 United States.

6 169. Defendants’ acts, omissions, and conduct alleged herein were and are “unfair” under  
7 the UCL because they are offensive to public policy and constitute immoral, unethical, oppressive,  
8 and unscrupulous activities that caused and continue to cause substantial injury to the consuming  
9 public, including Plaintiff and Class members. The harm caused by Defendants’ conduct greatly  
10 outweighs any countervailing benefits to consumers or competition.

11 170. Defendants have engaged in “unlawful” business acts and practices by, as set forth in  
12 this Complaint, violating the Magnuson-Moss Warranty Act, 15 U.S.C. § 2301, *et seq.*; violating the  
13 Song-Beverly Consumer Warranty Act, Cal. Civ. Code § 1790, *et seq.*, violating the California False  
14 Advertising Law, Cal. Bus. & Prof. Code § 17500, *et seq.*; violating the California Consumer Legal  
15 Remedies Act, Cal. Civ. Code § 1750, *et seq.*; and violating their common law obligations.

16 171. Defendants have further engaged in “unlawful” business acts and practices by  
17 (a) committing “unfair or deceptive acts or practices in or affecting commerce” in violation of 15  
18 U.S.C. § 45; (b) “mak[ing] or disseminat[ing], or caus[ing] to be made or disseminated, before the  
19 public in this state ... a statement that is untrue or misleading and that is known, or that by the  
20 exercise of reasonable care should be known, to be untrue or misleading,” in violation of Cal. Vehicle  
21 Code § 11713(a); (c) “mak[ing] or disseminat[ing], or caus[ing] to be so disseminated, a statement as  
22 part of a plan or scheme with the intent not to sell a vehicle or service ... as so advertised,” in  
23 violation of Cal. Vehicle Code § 11713(a); (d) making “advertised statements, representations, or  
24 offers [] in connection with the sale or attempted sale of any vehicle(s)” that is not “clearly set forth,”  
25 “based on facts,” or otherwise violates the Vehicle Code or Title 13, Division 1, Chapter 1 of the  
26 California Code of Regulations, in violation of 13 Cal. Code Regs. § 260.00; (e) violating other  
27 “provision[s] of Article 1 (commencing with Section 11700) of, or Article 1.1 (commencing with  
28 Section 11750) of, Chapter 4 of Division 5 or any rule or regulation adopted pursuant thereto,” as

1 referenced in Cal. Vehicle Code § 11705(a)(10); and (f) causing Plaintiff and all other Class members  
2 to suffer “loss or damage by reason of any fraud or deceit practiced on that person or fraudulent  
3 representations made to that person” within the meaning of Cal. Vehicle Code § 11705(a)(14).

4 172. Defendants have engaged in “fraudulent” business acts and practices by making  
5 representations (including by failing to disclose and concealing information) about the abilities,  
6 limitations, and value of the Class Vehicles and Tesla’s ADAS packages that were likely to deceive  
7 the public. Among other representations likely to deceive the public, Defendants represented the  
8 Class Vehicles and Tesla’s ADAS packages and technology as being capable of full self-driving at  
9 the time of purchase or lease, or within a reasonably short period thereafter. Plaintiff and Class  
10 members reasonably relied on Defendants’ representations, nondisclosure, and concealment, and  
11 suffered economic injury as a result, including by not receiving the full benefit of the bargain from  
12 their purchase or lease of their new Tesla vehicle and ADAS package.

13 173. Defendants’ wrongful conduct and the harm it has caused, and continues to cause, was  
14 and is not reasonably avoidable by Plaintiff, Class members, or the consuming public. At all relevant  
15 times, Defendants knew or should have known that Plaintiff and Class members would not have  
16 reasonably known or discovered that so many of Defendants’ representations regarding the present  
17 and likely future abilities, limitations, and value of Tesla’s ADAS packages and technology, and time  
18 periods in which those future abilities would likely be achieved and the future limitations likely  
19 reduced or eliminated, were false, deceptive, or misleading.

20 174. Defendants’ false, deceptive, or misleading representations regarding the capabilities,  
21 limitations, and value of Tesla’s ADAS packages and technology were material, and Plaintiff’s and  
22 Class members’ reasonable reliance on the truth and accuracy of those material misrepresentations  
23 was a substantial factor in influencing Plaintiff and Class members to purchase or lease Class  
24 Vehicles and ADAS packages from Defendants.

25 175. As a direct and proximate result of their wrongful conduct, Defendants (a) have  
26 received wrongful obtained money from Plaintiff and Class members that rightfully belongs to  
27 Plaintiff and Class members, but that Defendants continue to wrongfully retain; (b) will continue to  
28 receive revenue, profits, and other benefits that it would not have received if it had not engaged in

1 conduct violating the UCL as alleged herein, and (c) have obtained, and will continue to obtain, an  
2 unfair advantage over similar businesses that represent their goods and services in a manner that  
3 either does not violate the UCL, or that violates the UCL to a lesser extent than Defendants.

4 176. As a direct and proximate cause of Defendants' UCL violations, Plaintiff and Class  
5 members have each suffered monetary injury because they each paid Tesla money for a good or  
6 service (e.g., a vehicle with full self-driving capability) that Tesla has never provided, Defendants  
7 have and continue to wrongfully retain those monies paid by Plaintiff and Class members.

8 177. Unless Defendants are enjoined from engaging in conduct alleged herein that violates  
9 the UCL, members of the consuming public will be further harmed by that conduct.

10 178. As a result of Defendants' UCL violations and the harm caused thereby, Plaintiff and  
11 Class members seek and are entitled to (a) injunctive relief to protect the consuming public by  
12 prohibiting Defendants from engaging in their past and ongoing acts, omissions, and conduct that  
13 violate the UCL; (b) restitution of the full value of all monies and other consideration that Plaintiff  
14 and Class members paid Defendants for Class Vehicles and for ADAS packages, including any  
15 diminished value of Plaintiff's and Class members' Class Vehicles and ADAS packages and  
16 disgorgement of the profits Defendants derived from their wrongful conduct; (c) an award of  
17 reasonable attorneys fees under Cal. Code Civ. Proc. § 1021.5 and any other applicable law; and  
18 (d) all other available relief prayed for below.

19 WHEREFORE, Plaintiff and the Class pray for relief as set forth below.

20 **SEVENTH CLAIM FOR RELIEF**

21 **Fraud and Deceit**

22 **Cal. Civ. Code §§ 1572, 1573, 1710**

23 179. Plaintiff re-alleges and incorporates by reference each and every allegation set forth  
24 above, as though fully set forth in this Claim for Relief.

25 180. Based on Defendants' conduct alleged in this Complaint, Defendants have engaged in  
26 fraud and deceit as set forth in Cal. Civ. Code §§ 1572, 1573, and 1710.

27 181. Defendants misrepresented to Plaintiffs and Class members the abilities, limitations,  
28 and value of Class Vehicles and Tesla's ADAS packages by marketing them in a manner that

1 Defendants knew was materially false and deceptive, including by engaging in misrepresentation,  
2 nondisclosure, and concealment of material facts. Among other misrepresentations, Defendants  
3 misrepresented the Class Vehicles and Tesla’s ADAS packages and technology as being capable of  
4 full self-driving at the time of purchase or lease, or within a reasonably short period thereafter.

5 182. Plaintiff and Class members reasonably relied on Defendants’ misrepresentations,  
6 nondisclosure, and concealment, and were induced by Defendants’ wrongful conduct to purchase or  
7 lease Class Vehicles and ADAS packages, which they would not otherwise have purchased or leased.

8 183. As a direct and proximate result of Defendants’ fraud and deceit, Plaintiff and Class  
9 members have suffered damages and other harms. Plaintiff and Class members’ reliance was a  
10 substantial factor in causing their harm because they purchased or leased Class Vehicles and ADAS  
11 packages that they would not otherwise have purchased or leased, and/or because they paid materially  
12 more for Class Vehicles and ADAS packages than they otherwise would have paid.

13 184. Defendants’ misrepresentations, deceit, and concealment were intentionally false or  
14 deceptive, and Defendants engaged in that conduct with the intent to mislead and deceive Plaintiff  
15 and Class members in order to obtain their business and otherwise benefit financially. As a result,  
16 Plaintiffs are entitled punitive or exemplary damages under Cal. Civ. Code § 3294.

17 185. As a result of Defendants’ fraud and deceit and the harm caused thereby, Plaintiff and  
18 Class members seek and are entitled to (a) damages in an amount to be determined at trial,  
19 (b) punitive or exemplary damages under Cal. Civ. Code § 3294, and (c) all other available relief  
20 prayed for below.

21 WHEREFORE, Plaintiff and the Class pray for relief as set forth below.

22 **EIGHTH CLAIM FOR RELIEF**

23 **Negligent Misrepresentation**

24 186. Plaintiff re-alleges and incorporates by reference each and every allegation set forth  
25 above, as though fully set forth in this Claim for Relief.

26 187. Defendants misrepresented the abilities, limitations, and value of Class Vehicles and  
27 ADAS packages by marketing the Class Vehicles and ADAS packages as being capable of full self-  
28 driving at the time of purchase or lease, or within a reasonable short period thereafter.

1 188. Defendants' representations were not true because the Class Vehicles were not capable  
2 of full self-driving at the time of purchase or lease, or within a reasonable short period thereafter. On  
3 information and belief, Defendants are nowhere near being able to deliver fully self-driving vehicles.

4 189. Defendants had no reasonable grounds for believing their representations were true  
5 when they made them.

6 190. Defendants' misrepresentations, nondisclosure, and/or concealment of material facts to  
7 Plaintiff and Class members, as set forth above, were intended by Defendants to mislead and deceive  
8 Plaintiff and Class members.

9 191. Plaintiff and Class members reasonably relied on Defendants' misrepresentations, but  
10 were actually misled and deceived, and were induced by Defendants to purchase or lease Class  
11 Vehicles and ADAS packages that they would not otherwise have purchased or leased.

12 192. Plaintiff and Class members were damaged by Defendants' misrepresentations, and  
13 Plaintiff's and Class members' reliance was a substantial factor in causing their harm.

14 193. As a result of Defendants' negligent misrepresentation and the harm caused thereby,  
15 Plaintiff and Class members seek and are entitled to (a) damages in an amount to be determined at  
16 trial and (b) all other available relief prayed for below.

17 WHEREFORE, Plaintiff and the Class pray for relief as set forth below.

18 **NINTH CLAIM FOR RELIEF**

19 **Negligence**

20 194. Plaintiff re-alleges and incorporates by reference each and every allegation set forth  
21 above, as though fully set forth in this Claim for Relief.

22 195. Defendants had a duty to their consumers to exercise a degree of care that a reasonable  
23 person in the like position would exercise. Defendants failed to do so. Among other things  
24 Defendants had a duty to follow industry custom and standards to accurately represent the abilities,  
25 limitations, and value of Class Vehicles and Tesla's ADAS packages and technology.

26 196. Defendants breached their duty to Plaintiff and Class members by negligently  
27 misrepresenting that the Class Vehicles and ADAS packages had greater abilities and value than they  
28 actually had, and fewer limitations and flaws than they actually had, and by further repeatedly

1 representing that Tesla was on the cusp of advancing its ADAS technology to the point of being able  
2 to deliver fully self-driving vehicles in near future, when Defendants had no reasonable basis to  
3 believe that those representations were true, accurate, and non-misleading.

4 197. As a direct and legal result of Defendants' wrongful acts and omissions, Plaintiff and  
5 Class members were harmed.

6 198. Defendants' negligence was a substantial factor in causing Plaintiff's and Class  
7 members' damages and other harm.

8 199. As a result of Defendants' negligent misrepresentation and the harm caused thereby,  
9 Plaintiff and Class members seek and are entitled to (a) damages in an amount to be determined at  
10 trial and (b) all other available relief prayed for below.

11 WHEREFORE, Plaintiff and the Class pray for relief as set forth below.

12 **TENTH CLAIM FOR RELIEF**

13 **Unjust Enrichment**

14 200. Plaintiff re-alleges and incorporates by reference each and every allegation set forth  
15 above, as though fully set forth in this Claim for Relief.

16 201. Plaintiff and Class members paid Defendants the value of Class Vehicles and ADAS  
17 packages that would make their vehicles fully self-driving at the time of purchase or lease, or within a  
18 reasonably short period thereafter.

19 202. In exchange, Defendants provided Plaintiff and Class members with Class Vehicles  
20 and ADAS packages that could not meet Plaintiff's and Class members' reasonable expectations  
21 created by Defendants' marketing, labelling, and other representations.

22 203. Defendants knew or should have known that the Class Vehicles and ADAS packages  
23 could not meet Plaintiff's and Class members' reasonable expectations created by Defendants'  
24 marketing, labelling, and other representations.

25 204. As such, Plaintiff and Class members conferred value upon Defendants which would  
26 be unjust for Defendants to retain.

27 205. As a direct and proximate result of Defendants' unjust enrichment, Plaintiff and Class  
28 members have suffered and continue to suffer economic and other harms.



1 WHEREFORE, Plaintiff and the Class pray for relief as set forth below.

2 **IX. PRAYER FOR RELIEF**

3 WHEREFORE, Plaintiff, on behalf of himself and all other Class members, prays for  
4 judgment against Defendants and the following relief:

- 5 A. An order certifying this matter as a class action, appointing Plaintiff and his counsel of  
6 record to represent the Class, and requiring Defendants to pay the costs of all Class  
7 notice and administration of Class relief;
- 8 B. Declaratory and preliminary and permanent injunctive relief prohibiting Defendants  
9 from continuing to engage in acts, omissions, and conduct alleged herein that violate  
10 any law set forth in the Claims for Relief for which injunctive relief is available,  
11 including but limited to the California FAL, CLRA, and UCL;
- 12 C. An award of all recoverable actual, general, special, incidental, compensatory,  
13 consequential, statutory, and punitive damages, as well as civil penalties, in an amount  
14 to be determined at trial;
- 15 D. An order awarding Plaintiff and the Class restitution and disgorgement in an amount to  
16 be determined at trial;
- 17 E. An award of reasonable attorneys' fees and costs under Cal. Code Civ. Proc. § 1021.5,  
18 Cal. Civ. Code § 1780(e), Cal. Civ. Code § 1794, and any other applicable law;
- 19 F. Pre- and post-judgment interest at the maximum rate provided by law; and
- 20 G. Such other and further relief as the Court may deem proper.

21 **X. DEMAND FOR JURY TRIAL**

22 Plaintiff hereby demands trial by jury on all issues so triable.

23  
24 Dated: September 14, 2022

**COTCHETT, PITRE & McCARTHY, LLP**

25 By: /s/ Joseph W. Cotchett  
26 JOSEPH W. COTCHETT  
27 FRANK M. PITRE  
28 NABILAH A. HOSSAIN  
ANDREW F. KIRTLEY

*Attorneys for Plaintiff and the Proposed Class*

# Exhibit A

FILED  
DEPT. OF MOTOR VEHICLES  
JUL 28 2022  
By *himmulceky*

1 JENNIFER BERRY  
Assistant Chief Counsel  
2 DANIAN HOPP, Attorney IV, SBN 204066  
DEPARTMENT OF MOTOR VEHICLES  
3 Legal Affairs Division, Los Angeles Office  
Administrative Law Section  
4 320 West Fourth Street, Suite 410  
Los Angeles, CA 90013-2318  
5 Telephone: (213) 576-6237  
*Attorneys for Complainant*

6  
7  
8 DEPARTMENT OF MOTOR VEHICLES  
9 STATE OF CALIFORNIA  
10

11 In the Matter of the Accusation Against:  
12 TESLA INC. dba TESLA MOTORS INC.,  
13 a Vehicle Manufacturer,  
14  
15 Respondent.

CASE NO. 21-02188  
LICENSE NO. 63277  
AIMS NO. 21V1L12011  
**ACCUSATION**

16  
17 COMPLAINANT ALLEGES AS FOLLOWS:

18 **PARTIES**

19 1. AILENE SHORT (Complainant) brings this Accusation solely in her official  
20 capacity as Branch Chief, Industry Services Branch, Occupational Licensing Operations,  
21 Operations Division, Department of Motor Vehicles.

22 2. During the times set forth in the Cause for Discipline, TESLA INC. was doing  
23 business as TESLA MOTORS INC. (Respondent), a corporation, operating in the State of  
24 California, under vehicle manufacturer license number 63277 issued by the Department of Motor  
25 Vehicles (Department). Said license is in full force and effect and is scheduled to expire on  
26 October 31, 2022.

27 ///

28 ///

**JURISDICTION**

3. This Accusation is brought before the Office of Administrative Hearings and is conducted pursuant to Vehicle Code § 11705(c).

4. The Department has continuing jurisdiction to file this Accusation pursuant to Vehicle Code § 11721(c).

**CAUSE FOR DISCIPLINE**

5. Respondent made or disseminated statements that are untrue or misleading, and not based on facts, in advertising vehicles as equipped, or potentially equipped, with advanced driver assistance system (ADAS) features. On at least five dates between May 28, 2021, and July 12, 2022, specifically May 28, 2021, June 3, 2022, June 14, 2022, June 28, 2022, and July 12, 2022, Tesla advertised ADAS features in written marketing materials primarily on Tesla’s internet website using the product label and descriptions:

- A. “Autopilot”
- B. “Full Self-Driving Capability”
- C. The phrase: “The system is designed to be able to conduct short and long-distance trips with no action required by the person in the driver’s seat.”
- D. The claims: “From Home - All you will need to do is get in and tell your car where to go. If you don’t say anything, your car will look at your calendar and take you there as the assumed destination. Your Tesla will figure out the optimal route, navigating urban streets, complex intersections and freeways. To your Destination – When you arrive at your destination, simply step out at the entrance and your car will enter park seek mode, automatically search for a spot and park itself. A tap on your phone summons it back to you.”

Instead of simply identifying product or brand names, these “Autopilot” and “Full Self-Driving Capability” labels and descriptions represent that vehicles equipped with the ADAS features will operate as an autonomous vehicle, but vehicles equipped with those ADAS features could not at the time of those advertisements, and cannot now, operate as autonomous vehicles.

These advertisements are a deceptive practice under Civil Code § 1770(a)(5). Tesla has

1 published disclaimers including one observed June 28, 2022, stating in part: “The currently  
 2 enabled features require active driver supervision and do not make the vehicle autonomous.”  
 3 However, the disclaimer contradicts the original untrue or misleading labels and claims, which  
 4 is misleading, and does not cure the violation. Respondent advertised statements not based on  
 5 facts in violation of Cal. Code Regs. Title 13, § 260.00. Respondent made untrue or  
 6 misleading statements in advertisements in violation of Vehicle Code § 11713(a).  
 7 Respondent’s acts, omissions, or conduct constitutes cause to discipline a manufacturer license  
 8 pursuant to Vehicle Code § 11705(a)(10).


9 **PRAYER**

10 6. By reason of the facts alleged in paragraph 5 in this Accusation, Respondent’s acts  
 11 or omissions are cause for suspension or revocation of Respondent’s manufacturer license and  
 12 special plates under Vehicle Code § 11705.

13 WHEREFORE, the undersigned prays that the Department of Motor Vehicles take such  
 14 action against the license of the Respondent as is warranted by the facts of this case, to wit:

- 15 a. To suspend or revoke Respondent’s manufacturer license and special plates number
- 16 63277;
- 17 b. For an order pursuant to Government Code § 11519.1(a), if applicable, that
- 18 Respondent pay restitution to the persons or institutions who have suffered financial
- 19 loss or damage, according to proof; and
- 20 c. To order any other and further action as it may deem just and proper under the
- 21 circumstances.

22 DATED: 7/28/2022

23 

24 AILENE SHORT  
 25 Branch Chief, Industry Services Branch  
 26 Occupational Licensing Operations  
 27 Operations Division  
 28 Department of Motor Vehicles

DEPARTMENT OF MOTOR VEHICLES  
STATEMENT TO RESPONDENT

FILED  
DEPT. OF MOTOR VEHICLES  
JUL 28 2022  
By *Immulcahy*

ACCUSATION

An Accusation filed by the Chief, Occupational Licensing Branch (“Complainant”), Department of Motor Vehicles (“Department”), in which you are named as Respondent, is hereby served on you along with the enclosed Notice of Defense. **THE CHARGES IN THE ACCUSATION, IF PROVED, COULD HAVE SERIOUS CONSEQUENCES ON ANY OCCUPATIONAL LICENSE ISSUED TO YOU BY THE DEPARTMENT. PLEASE READ THE FOLLOWING INFORMATION CAREFULLY:**

**Defending the Accusation:** If you want to defend the allegations in the Accusation, you must submit a written request for a hearing (Notice of Defense) to the Department, signed by you or by an individual acting on your behalf. The request for hearing may be made by delivering or mailing the Notice of Defense as provided by Section 11506 of the Government Code, to the address checked below. If the Notice of Defense is not **delivered or mailed to the Department within 15 days** after the Accusation was personally served on you or mailed to you, the Department may proceed on the Accusation without a hearing. **Failure to file the Notice of Defense shall constitute a waiver of your right to a hearing** and the Department may take action against your license or license rights as provided by law.

**Representation by Counsel and Discovery:** You may, but need not, be represented by counsel **at your own expense** at all stages of these proceedings. If you desire the names and addresses of witnesses or an opportunity to inspect and copy the items mentioned in Section 11507.6 of the Government Code in the possession, custody or control of the Department, you may contact the Department at the address checked below. Copies of Sections 11507.5, 11507.6 and 11507.7 of the Government Code are attached.

**Postponements:** The hearing may be postponed only for good cause. If you desire a postponement and have good cause, you **must** notify the Department AND the Office of Administrative Hearings within 10 working days after you discover the good cause. Failure to give notice within 10 working days will deprive you of a postponement.

**Interpreters:** The hearing shall be conducted in English. If you or your witnesses do not speak or understand English, you may request an interpreter **BEFORE** the commencement of the hearing, and the Department will provide one.

**Waiver of Certain Objections:** If you sign and timely file the Notice of Defense, all parts of the Accusation which you do not expressly admit will be deemed denied. However, if you do not separately object to the Accusation on the ground that it is so indefinite or uncertain that you cannot identify the transaction or prepare a defense, all such objections to the form of the Accusation shall be deemed waived.

**Burden of Proof and Governing Procedures:** The Complainant has the burden of proving the charges in the Accusation before an Administrative Law Judge in an adjudicative proceeding held in accordance with the provisions of Chapters 4.5 and 5 of Title 2, Division 3, Part 1 of the Government Code (Section 11400 et seq.). In reaching a decision, the Administrative Law Judge may rely on certain guidelines applicable to your case. These guidelines are contained in 13 California Code of Regulations, section 440.04. You may obtain a copy of these Occupational Licensing and Disciplinary Guidelines by contacting the **Department of Motor Vehicles, Occupational Licensing Branch, Services and Support Unit, P. O. Box 932342, MS-L224, Sacramento, CA 94232-3420, telephone number (916) 229-3153.**

If you desire further information, you may contact the Department’s Legal Office:

320 West Fourth Street, Suite 410, Los Angeles, California 90013-2318  
Phone Number: (213) 576-6237



**COPY OF GOVERNMENT CODE SECTION  
11507.5, 11507.6 AND 11507.7  
PURSUANT TO GOVERNMENT CODE SECTIONS  
11504 AND 11505.**

**11507.5.**

The provisions of Section 11507.6 provide the exclusive right to and method of discovery as to any proceeding governed by this chapter.

**11507.6**

After initiation of a proceeding in which a respondent or other party is entitled to a hearing on the merits, a party, upon written request made to another party, prior to the hearing and within 30 days after service by the agency of the initial pleading or within 15 days after the service of an additional pleading, is entitled to (1) obtain the names and addresses of witnesses to the extent known to the other party, including, but not limited to, those intended to be called to testify at the hearing, and (2) inspect and make a copy of any of the following in the possession or custody or under the control of the other party:

- (a) A statement of a person, other than the respondent, named in the initial administrative pleading, or in any additional pleading, when it is claimed that the act or omission of the respondent as to this person is the basis for the administrative proceeding;
- (b) A statement pertaining to the subject matter of the proceeding made by any party to another party or person;
- (c) Statements of witnesses then proposed to be called by the party and of other persons having personal knowledge of the acts, omissions or events which are the basis for the proceeding, not included in (a) or (b) above;
- (d) All writings, including, but not limited to, reports of mental, physical and blood examinations and things which the party then proposes to offer in evidence;
- (e) Any other writing or thing which is relevant and which would be admissible in evidence;
- (f) Investigative reports made by or on behalf of the agency or other party pertaining to the subject matter of the proceeding, to the extent that these reports (1) contain the names and addresses of witnesses or of persons having personal knowledge of the acts, omissions or events which are the basis for the proceeding, or (2) reflect matters perceived by the investigator in the course of his or her investigation, or (3) contain or include by attachment any statement or writing described in (a) to (e), inclusive, or summary thereof.

For the purpose of this section, "statements" include written statements by the person signed or otherwise authenticated by him or her, stenographic, mechanical, electrical or other recordings, or transcripts thereof, of oral statements by the person, and written reports or summaries of these oral statements.

Nothing in this section shall authorize the inspection or copying of any writing or thing which is privileged from disclosure by law or otherwise made confidential or protected as the attorney's work product.

**11507.7.**

- (a) Any party claiming the party's request for discovery pursuant to Section 11507.6 has not been complied with may serve and file with the administrative law judge a motion to compel discovery, naming as respondent the party refusing or failing to comply with Section 11507.6. The motion shall state facts showing the respondent party failed or refused to comply with Section 11507.6, a description of the matters sought to be discovered, the reason or reasons why the matter is discoverable under that section, that a reasonable and good faith attempt to contact the respondent for an informal resolution of the issue has been made, and the ground or grounds of respondent's refusal so far as known to the moving party.
- (b) The motion shall be served upon respondent party and filed within 15 days after the respondent party first evidenced failure or refusal to comply with Section 11507.6 or within 30 days after request was made and the party has failed to reply to the request, or within another time provided by stipulation, whichever period is longer.
- (c) The hearing on the motion to compel discovery shall be held within 15 days after the motion is made, or a later time that the administrative law judge may on the judge's own motion for good cause determine. The respondent party shall have the right to serve and file a written answer or other response to the motion before or at the time of the hearing.
- (d) Where the matter sought to be discovered is under the custody or control of the respondent party and the respondent party asserts that the matter is not a discoverable matter under the provisions of Section 11507.6, or is privileged against disclosure under those provisions, the administrative law judge may order lodged with it matters provided in subdivision (b) of Section 915 of the Evidence Code and examine the matters in accordance with its provisions.
- (e) The administrative law judge shall decide the case on the matters examined in camera, the papers filed by the parties, and such oral argument and additional evidence as the administrative law judge may allow.
- (f) Unless otherwise stipulated by the parties, the administrative law judge shall no later than 15 days after the hearing make its order denying or granting the motion. The order shall be in writing setting forth the matters the party is entitled to discover under Section 11507.6. A copy of the order shall forthwith be served by mail by the administrative law judge upon the parties. Where the order grants the motion in whole or in part, the order shall not become effective until 10 days after the date the order is served. Where the order denies relief to the moving party, the order shall be effective on the date it is served.



**DEPARTMENT OF MOTOR VEHICLES**

**STATE OF CALIFORNIA**

In the Matter of the Accusation Against:

CASE NO. 21-02188

TESLA INC., dba TESLA MOTORS INC.,  
a Vehicle Manufacturer,

NOTICE OF DEFENSE

Respondent.

I, the Respondent, in the above-entitled proceeding, acknowledge receipt of a copy of the Accusation, Statement to Respondent, and a copy of the Notice of Defense.

I hereby request a hearing to permit me to present my defense to the charges contained in said Accusation.

All correspondence concerning this proceeding should be sent to the following address:

(If you are represented by an attorney, all correspondence concerning this matter will be sent to the attorney.)

Address

Telephone Number

City

State

Zip Code

Signature

Date

Email (Required)

**I will need an interpreter at my hearing: Yes \_\_\_\_\_ No \_\_\_\_\_**

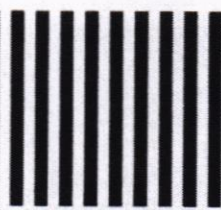
**Language? \_\_\_\_\_**

**I consent to the proceedings at my hearing being recorded/reported electronically: Yes \_\_\_\_\_ No \_\_\_\_\_**



ADM 1146 (REV 8/2008)  
**DEPARTMENT OF MOTOR VEHICLES**  
LEGAL OFFICE C128  
P. O. BOX 932382  
SACRAMENTO, CA 94232-3820

NO POSTAGE  
NECESSARY  
IF MAILED  
IN THE  
UNITED STATES



**BUSINESS REPLY MAIL**  
FIRST CLASS PERMIT NO. 1415 SACRAMENTO, CA

POSTAGE WILL BE PAID BY ADDRESSEE

STATE OF CALIFORNIA  
DEPARTMENT OF MOTOR VEHICLES  
LEGAL OFFICE C128  
P. O. BOX 932382  
SACRAMENTO, CA 94299-9992



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DEPARTMENT OF MOTOR VEHICLES  
STATE OF CALIFORNIA

In the Matter of the Accusation Against:  
TESLA INC. dba TESLA MOTORS INC.,  
a Vehicle Manufacturer,  
  
Respondent.

CASE NO. 21-02188  
LICENSE NO. 63277  
AIMS NO. 21V1L12011

**REQUEST FOR DISCOVERY**

TO: TESLA INC. dba TESLA MOTORS INC.

Pursuant to Government Code section 11507.6, Complainant requests the following:

1. The names and addresses of all witnesses to the extent known by you, including, but not limited to, those intended to be called to testify at the hearing.

2. An opportunity to inspect and copy each and all the matters set forth in Government Code section 11507.6, subdivisions (a) through (f) inclusive, which are under your possession, custody, or control.

Please be advised that this request for discovery is continuing in nature.

Dated: JUL 28 2022



DANIAN HOPP  
Attorney IV

**DECLARATION OF SERVICE**

Case Name : TESLA, INC., dba TESLA MOTORS, INC.  
Case No. : 21-02188  
Court : OFFICE OF ADMINISTRATIVE HEARINGS

I declare:

I am employed in the County of Sacramento. My business address is 2415 First Avenue, Sacramento, CA 95818. I am over the age of 18 years and not a party to the within entitled case.

On **July 28, 2022**, I served the following:

**ACCUSATION; STATEMENT TO RESPONDENT; COPY OF GOVERNMENT CODE SECTION 11507.5, 11507.6, AND 11507.7 PURSUANT TO GOVERNMENT CODE SECTIONS 11504 AND 11505; NOTICE OF DEFENSE; REQUEST FOR DISCOVERY**

Addressed as follows:

Tesla Inc., dba Tesla Motors Inc.  
45500 Fremont Blvd.  
Fremont, CA 94538

By the following method:

**US MAIL:** By placing the true copies thereof enclosed in a sealed envelope marked certified mail with return receipt requested. I am familiar with the business practice at the Department of Motor Vehicles for collection and processing of correspondence for mailing with the United States Postal Service. In accordance with that practice, correspondence placed in the internal mail collection system at the Department of Motor Vehicles is deposited with the United States Postal Service that same day in the ordinary course of business.

**E-MAIL:** By causing a true copy of the above described document in pdf form to be e-mailed to the e-mail address/es listed above. **Opposing party has agreed to be served by email.**

**OTHER SERVICE:** I caused such envelope(s) to be delivered to the office of the addressee(s) listed above by:  
 Golden State Overnight

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed at Sacramento, California on **July 28, 2022**.

  
\_\_\_\_\_  
MAUREEN MULCAHY  
Legal Secretary

9434 7266 9904 2972 0384 51  
CERTIFIED MAIL® ARTICLE NUMBER

US Postal Service®

# Certified Mail® Receipt

Domestic Mail Only  
No Insurance  
Coverage Provided

Postage	\$
Certified Mail Fee	\$
Return Receipt Fee (Endorsement Required)	\$
Restricted Delivery Fee (Endorsement Required)	\$
<b>Total Postage &amp; Fees</b>	<b>\$</b>

Postmark  
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Sent To:

21-02188 (ACC) SMD

TESLA INC dba TESLA MOTORS INC  
45500 FREMONT BOULEVARD  
FREMONT, CA 94538

PS Form 3800, April 2015

SEE REVERSE FOR INSTRUCTIONS

2

*[Handwritten signature]*

# Exhibit B

1 JENNIFER BERRY  
Assistant Chief Counsel  
2 DANIAN HOPP, Attorney IV, SBN 204066  
DEPARTMENT OF MOTOR VEHICLES  
3 Legal Affairs Division, Los Angeles Office  
Administrative Law Section  
4 320 West Fourth Street, Suite 410  
Los Angeles, CA 90013-2318  
5 Telephone: (213) 576-6237  
*Attorneys for Complainant*

FILED  
DEPT. OF MOTOR VEHICLES  
JUL 28 2022  
By *M. Mulcahy*

8 DEPARTMENT OF MOTOR VEHICLES  
9 STATE OF CALIFORNIA

11 In the Matter of the Accusation Against:  
12 TESLA INC. dba TESLA MOTORS INC.,  
13 a Vehicle Dealer,  
14  
15 Respondent.

CASE NO. 21-02189  
LICENSE NO. 68106  
AIMS NO. 21V1L12011  
**ACCUSATION**

16  
17 COMPLAINANT ALLEGES AS FOLLOWS:

18 **PARTIES**

19 1. AILENE SHORT (Complainant) brings this Accusation solely in her official  
20 capacity as Branch Chief, Industry Services Branch, Occupational Licensing Operations,  
21 Operations Division, Department of Motor Vehicles.

22 2. During the times set forth in the Cause for Discipline, TESLA INC. was doing  
23 business as TESLA MOTORS INC. (Respondent), a corporation, operating in the State of  
24 California, under vehicle dealer license number 68106 issued by the Department of Motor  
25 Vehicles (Department). Said license is in full force and effect and is scheduled to expire on  
26 October 31, 2022.

27 ///

28 ///

**JURISDICTION**

3. This Accusation is brought before the Office of Administrative Hearings and is conducted pursuant to Vehicle Code § 11705(c).

4. The Department has continuing jurisdiction to file this Accusation pursuant to Vehicle Code § 11721(c).

**CAUSE FOR DISCIPLINE**

5. Respondent made or disseminated statements that are untrue or misleading, and not based on facts, in advertising vehicles as equipped, or potentially equipped, with advanced driver assistance system (ADAS) features. On at least five dates between May 28, 2021, and July 12, 2022, specifically May 28, 2021, June 3, 2022, June 14, 2022, June 28, 2022, and July 12, 2022, Tesla advertised ADAS features in written marketing materials primarily on Tesla’s internet website using the product labels and descriptions:

A. “Autopilot”

B. “Full Self-Driving Capability”

C. The phrase: “The system is designed to be able to conduct short and long-distance trips with no action required by the person in the driver’s seat.”

D. The claims: “From Home - All you will need to do is get in and tell your car where to go. If you don’t say anything, your car will look at your calendar and take you there as the assumed destination. Your Tesla will figure out the optimal route, navigating urban streets, complex intersections and freeways. To your Destination – When you arrive at your destination, simply step out at the entrance and your car will enter park seek mode, automatically search for a spot and park itself. A tap on your phone summons it back to you.”

Instead of simply identifying product or brand names, these “Autopilot” and “Full Self-Driving Capability” labels and descriptions represent that vehicles equipped with the ADAS features will operate as an autonomous vehicle, but vehicles equipped with those ADAS features could not at the time of those advertisements, and cannot now, operate as autonomous vehicles.

These advertisements are a deceptive practice under Civil Code § 1770(a)(5). Tesla has



1 published disclaimers including one observed June 28, 2022, stating in part: "The currently  
2 enabled features require active driver supervision and do not make the vehicle autonomous."  
3 However, the disclaimer contradicts the original untrue or misleading labels and claims, which  
4 is misleading, and does not cure the violation. Respondent advertised statements not based on  
5 facts in violation of Cal. Code Regs. Title 13, § 260.00. Respondent made untrue or  
6 misleading statements in advertisements in violation of Vehicle Code § 11713(a).  
7 Respondent's acts, omissions, or conduct constitutes cause to discipline a dealer license  
8 pursuant to Vehicle Code § 11705(a)(10).

9 **PRAYER**

10 6. By reason of the facts alleged in paragraph 5 in this Accusation, Respondent's acts  
11 or omissions are cause for suspension or revocation of Respondent's dealer license and special  
12 plates under Vehicle Code § 11705.

13 WHEREFORE, the undersigned prays that the Department of Motor Vehicles take such  
14 action against the license of the Respondent as is warranted by the facts of this case, to wit:

- 15 a. To suspend or revoke Respondent's dealer license and special plates number 68106;
- 16 b. For an order pursuant to Government Code § 11519.1(a), if applicable, that  
17 Respondent pay restitution to the persons or institutions who have suffered financial  
18 loss or damage, according to proof; and
- 19 c. To order any other and further action as it may deem just and proper under the  
20 circumstances.

21 DATED: 7/28/2022

22 

23 AILENE SHORT  
24 Branch Chief, Industry Services Branch  
25 Occupational Licensing Operations  
26 Operations Division  
27 Department of Motor Vehicles  
28

FILED  
DEPT. OF MOTOR VEHICLES

JUL 28 2022

By *[Handwritten Signature]*

**DEPARTMENT OF MOTOR VEHICLES  
STATEMENT TO RESPONDENT**

**ACCUSATION**

An Accusation filed by the Chief, Occupational Licensing Branch ("Complainant"), Department of Motor Vehicles ("Department"), in which you are named as Respondent, is hereby served on you along with the enclosed Notice of Defense. **THE CHARGES IN THE ACCUSATION, IF PROVED, COULD HAVE SERIOUS CONSEQUENCES ON ANY OCCUPATIONAL LICENSE ISSUED TO YOU BY THE DEPARTMENT. PLEASE READ THE FOLLOWING INFORMATION CAREFULLY:**

**Defending the Accusation:** If you want to defend the allegations in the Accusation, you must submit a written request for a hearing (Notice of Defense) to the Department, signed by you or by an individual acting on your behalf. The request for hearing may be made by delivering or mailing the Notice of Defense as provided by Section 11506 of the Government Code, to the address checked below. If the Notice of Defense is not **delivered or mailed to the Department within 15 days** after the Accusation was personally served on you or mailed to you, the Department may proceed on the Accusation without a hearing. **Failure to file the Notice of Defense shall constitute a waiver of your right to a hearing** and the Department may take action against your license or license rights as provided by law.

**Representation by Counsel and Discovery:** You may, but need not, be represented by counsel **at your own expense** at all stages of these proceedings. If you desire the names and addresses of witnesses or an opportunity to inspect and copy the items mentioned in Section 11507.6 of the Government Code in the possession, custody or control of the Department, you may contact the Department at the address checked below. Copies of Sections 11507.5, 11507.6 and 11507.7 of the Government Code are attached.

**Postponements:** The hearing may be postponed only for good cause. If you desire a postponement and have good cause, you **must** notify the Department AND the Office of Administrative Hearings within 10 working days after you discover the good cause. Failure to give notice within 10 working days will deprive you of a postponement.

**Interpreters:** The hearing shall be conducted in English. If you or your witnesses do not speak or understand English, you may request an interpreter **BEFORE** the commencement of the hearing, and the Department will provide one.

**Waiver of Certain Objections:** If you sign and timely file the Notice of Defense, all parts of the Accusation which you do not expressly admit will be deemed denied. However, if you do not separately object to the Accusation on the ground that it is so indefinite or uncertain that you cannot identify the transaction or prepare a defense, all such objections to the form of the Accusation shall be deemed waived.

**Burden of Proof and Governing Procedures:** The Complainant has the burden of proving the charges in the Accusation before an Administrative Law Judge in an adjudicative proceeding held in accordance with the provisions of Chapters 4.5 and 5 of Title 2, Division 3, Part 1 of the Government Code (Section 11400 et seq.). In reaching a decision, the Administrative Law Judge may rely on certain guidelines applicable to your case. These guidelines are contained in 13 California Code of Regulations, section 440.04. You may obtain a copy of these Occupational Licensing and Disciplinary Guidelines by contacting the *Department of Motor Vehicles, Occupational Licensing Branch, Services and Support Unit, P. O. Box 932342, MS-L224, Sacramento, CA 94232-3420, telephone number (916) 229-3153.*

**If you desire further information, you may contact the Department's Legal Office:**

320 West Fourth Street, Suite 410, Los Angeles, California 90013-2318  
Phone Number: (213) 576-6237



**COPY OF GOVERNMENT CODE SECTION  
11507.5, 11507.6 AND 11507.7  
PURSUANT TO GOVERNMENT CODE SECTIONS  
11504 AND 11505.**

**11507.5.**

The provisions of Section 11507.6 provide the exclusive right to and method of discovery as to any proceeding governed by this chapter.

**11507.6**

After initiation of a proceeding in which a respondent or other party is entitled to a hearing on the merits, a party, upon written request made to another party, prior to the hearing and within 30 days after service by the agency of the initial pleading or within 15 days after the service of an additional pleading, is entitled to (1) obtain the names and addresses of witnesses to the extent known to the other party, including, but not limited to, those intended to be called to testify at the hearing, and (2) inspect and make a copy of any of the following in the possession or custody or under the control of the other party:

- (a) A statement of a person, other than the respondent, named in the initial administrative pleading, or in any additional pleading, when it is claimed that the act or omission of the respondent as to this person is the basis for the administrative proceeding;
- (b) A statement pertaining to the subject matter of the proceeding made by any party to another party or person;
- (c) Statements of witnesses then proposed to be called by the party and of other persons having personal knowledge of the acts, omissions or events which are the basis for the proceeding, not included in (a) or (b) above;
- (d) All writings, including, but not limited to, reports of mental, physical and blood examinations and things which the party then proposes to offer in evidence;
- (e) Any other writing or thing which is relevant and which would be admissible in evidence;
- (f) Investigative reports made by or on behalf of the agency or other party pertaining to the subject matter of the proceeding, to the extent that these reports (1) contain the names and addresses of witnesses or of persons having personal knowledge of the acts, omissions or events which are the basis for the proceeding, or (2) reflect matters perceived by the investigator in the course of his or her investigation, or (3) contain or include by attachment any statement or writing described in (a) to (e), inclusive, or summary thereof.

For the purpose of this section, "statements" include written statements by the person signed or otherwise authenticated by him or her, stenographic, mechanical, electrical or other recordings, or transcripts thereof, of oral statements by the person, and written reports or summaries of these oral statements.

Nothing in this section shall authorize the inspection or copying of any writing or thing which is privileged from disclosure by law or otherwise made confidential or protected as the attorney's work product.

**11507.7.**

- (a) Any party claiming the party's request for discovery pursuant to Section 11507.6 has not been complied with may serve and file with the administrative law judge a motion to compel discovery, naming as respondent the party refusing or failing to comply with Section 11507.6. The motion shall state facts showing the respondent party failed or refused to comply with Section 11507.6, a description of the matters sought to be discovered, the reason or reasons why the matter is discoverable under that section, that a reasonable and good faith attempt to contact the respondent for an informal resolution of the issue has been made, and the ground or grounds of respondent's refusal so far as known to the moving party.
- (b) The motion shall be served upon respondent party and filed within 15 days after the respondent party first evidenced failure or refusal to comply with Section 11507.6 or within 30 days after request was made and the party has failed to reply to the request, or within another time provided by stipulation, whichever period is longer.
- (c) The hearing on the motion to compel discovery shall be held within 15 days after the motion is made, or a later time that the administrative law judge may on the judge's own motion for good cause determine. The respondent party shall have the right to serve and file a written answer or other response to the motion before or at the time of the hearing.
- (d) Where the matter sought to be discovered is under the custody or control of the respondent party and the respondent party asserts that the matter is not a discoverable matter under the provisions of Section 11507.6, or is privileged against disclosure under those provisions, the administrative law judge may order lodged with it matters provided in subdivision (b) of Section 915 of the Evidence Code and examine the matters in accordance with its provisions.
- (e) The administrative law judge shall decide the case on the matters examined in camera, the papers filed by the parties, and such oral argument and additional evidence as the administrative law judge may allow.
- (f) Unless otherwise stipulated by the parties, the administrative law judge shall no later than 15 days after the hearing make its order denying or granting the motion. The order shall be in writing setting forth the matters the party is entitled to discover under Section 11507.6. A copy of the order shall forthwith be served by mail by the administrative law judge upon the parties. Where the order grants the motion in whole or in part, the order shall not become effective until 10 days after the date the order is served. Where the order denies relief to the moving party, the order shall be effective on the date it is served.

**DEPARTMENT OF MOTOR VEHICLES**

**STATE OF CALIFORNIA**

In the Matter of the Accusation Against:

TESLA INC. dba TESLA MOTORS INC.,  
a Vehicle Dealer,

Respondent.

CASE NO. 21-02189

NOTICE OF DEFENSE

I, the Respondent, in the above-entitled proceeding, acknowledge receipt of a copy of the Accusation, Statement to Respondent, and a copy of the Notice of Defense.

I hereby request a hearing to permit me to present my defense to the charges contained in said Accusation.

All correspondence concerning this proceeding should be sent to the following address:

(If you are represented by an attorney, all correspondence concerning this matter will be sent to the attorney.)

\_\_\_\_\_  
Address Telephone Number

\_\_\_\_\_  
City State Zip Code

\_\_\_\_\_  
Signature Date Email (Required)

**I will need an interpreter at my hearing: Yes \_\_\_\_\_ No \_\_\_\_\_**

**Language? \_\_\_\_\_**

**I consent to the proceedings at my hearing being recorded/reported electronically: Yes \_\_\_\_\_ No \_\_\_\_\_**

ADM 1146 (REV. 8/2008)

**DEPARTMENT OF MOTOR VEHICLES**

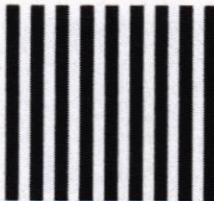
LEGAL OFFICE C128

P. O. BOX 932382

SACRAMENTO, CA 94232-3820



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NECESSARY  
IF MAILED  
IN THE  
UNITED STATES



**BUSINESS REPLY MAIL**

FIRST CLASS PERMIT NO. 1415 SACRAMENTO, CA

POSTAGE WILL BE PAID BY ADDRESSEE

STATE OF CALIFORNIA  
DEPARTMENT OF MOTOR VEHICLES  
LEGAL OFFICE C128  
P. O. BOX 932382  
SACRAMENTO, CA 94299-9992



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DEPARTMENT OF MOTOR VEHICLES  
STATE OF CALIFORNIA

In the Matter of the Accusation Against:  
TESLA INC. dba TESLA MOTORS INC.,  
a Vehicle Dealer,  
  
Respondent.

CASE NO. 21-02189  
LICENSE NO. 68106  
AIMS NO. 21V1L12011  
**REQUEST FOR DISCOVERY**


TO: TESLA INC. dba TESLA MOTORS INC.

Pursuant to Government Code section 11507.6, Complainant requests the following:

- 1. The names and addresses of all witnesses to the extent known by you, including, but not limited to, those intended to be called to testify at the hearing.
- 2. An opportunity to inspect and copy each and all the matters set forth in Government Code section 11507.6, subdivisions (a) through (f) inclusive, which are under your possession, custody, or control.

Please be advised that this request for discovery is continuing in nature.

Dated: JUL 28 2022

  
\_\_\_\_\_  
DANIAN HOPP  
Attorney IV

**DECLARATION OF SERVICE**

Case Name : TESLA INC., dba TESLA MOTORS INC.  
Case No. : 21-02189  
Court : OFFICE OF ADMINISTRATIVE HEARINGS

I declare:

I am employed in the County of Sacramento. My business address is 2415 First Avenue, Sacramento, California 95818. I am over the age of 18 years and not a party to the within entitled case.

On July 28, 2022, I served the following:

**ACCUSATION; STATEMENT TO RESPONDENT; GOVERNMENT CODE SECTION 11507.5, 11507.6, AND 11507.7 PURSUANT TO GOVERNMENT CODE SECTIONS 11504 AND 11505; NOTICE OF DEFENSE; REQUEST FOR DISCOVERY**

Addressed as follows:

Tesla Inc., dba Tesla Motors Inc.  
45500 Fremont Blvd.  
Fremont, CA 94538

By the following method:

**US MAIL:** By placing the true copies thereof enclosed in a sealed envelope marked certified mail with return receipt requested. I am familiar with the business practice at the Department of Motor Vehicles for collection and processing of correspondence for mailing with the United States Postal Service. In accordance with that practice, correspondence placed in the internal mail collection system at the Department of Motor Vehicles is deposited with the United States Postal Service that same day in the ordinary course of business.

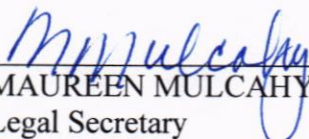
**FACSIMILE TRANSMISSION:** On the date below from facsimile machine number (213) 576-6245, I personally transmitted to the above-named person(s) to the facsimile number(s) shown above, pursuant to California Rules of Court 2003-2008. True copies of the above-described document(s) were transmitted by facsimile transmission and the transmission was reported as complete and without error. A copy of the transmission report issued by the transmitting machine is attached to this proof of service.

**OTHER SERVICE** I caused such envelope(s) to be delivered to the office of the addressee(s) listed above by:

- Express Mail
- Golden State Overnight
- Messenger

**PERSONAL SERVICE** By causing a true copy of the above-described documents to be hand delivered to the office(s) of the addressee(s).

I declare under penalty of perjury that the foregoing is true and correct and that this declaration was executed on July 28, 2022, at Sacramento, California.

  
MAUREEN MULCAHY  
Legal Secretary



9414 7266 9904 2972 0384 68  
CERTIFIED MAIL® ARTICLE NUMBER

US Postal Service®  
**Certified Mail®  
Receipt**  
Domestic Mail Only  
No Insurance  
Coverage Provided

Postage	\$
Certified Mail Fee	\$
Return Receipt Fee (Endorsement Required)	\$
Restricted Delivery Fee (Endorsement Required)	\$
<b>Total Postage &amp; Fees</b>	<b>\$</b>

Postmark  
Here

Sent To:

21-02189 (ACC) SMD

TESLA INC dba TESLA MOTORS INC  
45500 FREMONT BOULEVARD  
FREMONT, CA 94538

PS Form 3800, April 2015

SEE REVERSE FOR INSTRUCTIONS

2

# Exhibit C

1 JOSEPH W. COTCHETT (SBN 36324)  
 jcotchett@cpmlegal.com  
 2 FRANK M. PITRE (SBN 100077)  
 fpitre@cpmlegal.com  
 3 NABILAH A. HOSSAIN (SBN 329689)  
 nhossain@cpmlegal.com  
 4 ANDREW F. KIRTLEY (SBN 328023)  
 akirtley@cpmlegal.com  
 5 **COTCHETT, PITRE & McCARTHY LLP**  
 6 San Francisco Airport Office Center  
 7 840 Malcolm Road  
 Burlingame, CA 94010  
 8 Telephone: (650) 697-6000  
 Fax: (650) 697-0577

9 *Attorneys for Plaintiff and the Proposed Class*

10  
 11 **UNITED STATES DISTRICT COURT**  
 12 **NORTHERN DISTRICT OF CALIFORNIA**

13 **BRIGGS A. MATSKO**, on behalf of himself  
 14 and all others similarly situated,

15 Plaintiff,

16 v.

17 **TESLA, INC., dba TESLA MOTORS, INC.;**  
 18 **TESLA LEASE TRUST;** and  
 19 **TESLA FINANCE LLC,**

20 Defendants.

Case No. \_\_\_\_\_

**PLAINTIFF BRIGGS A. MATSKO'S  
CLRA VENUE AFFIDAVIT**

[Cal. Civ. Code § 1780(d)]

1 I, BRIGGS A. MATSKO, hereby declare:

2 1. I have personal knowledge of the facts stated herein and, if called upon to do so, could  
3 competently testify thereto.

4 2. I am a Plaintiff in the above-captioned action.

5 3. I am a resident of Rancho Murieta, California.

6 4. I submit this declaration in support of the Complaint, which is based in part on  
7 violations of the Consumers Legal Remedies Act, Cal. Civ. Code § 1750, *et seq.*, in connection with  
8 my purchase of a new 2018 Tesla Model X from Defendant Tesla, Inc.

9 5. The Complaint has been filed in the proper venue under Cal. Civ. Code § 1780(d)  
10 because a substantial portion of these transactions occurred in the Northern District of California.  
11 Specifically, I purchased the vehicle from Tesla, Inc., which had its principal place of business in Palo  
12 Alto, California (Santa Clara County), and which manufactured the vehicle at its factory in Fremont,  
13 California (Alameda County). All of these locations and counties are in the Northern District of  
14 California.

15 6. The Complaint has also been filed in the proper venue under Cal. Civ. Code § 1780(d)  
16 for the separate and independent reasons that Defendants do substantial business in most if not all of  
17 the California counties comprising the Northern District of California; because all Defendants  
18 principal places of business were in Palo Alto, California (Santa Clara County) at the time of the  
19 transaction; and because Defendants Tesla Lease Trust's and Tesla Finance LLC's principal places of  
20 business are still in Palo Alto, California (Santa Clara Count), according to information available on  
21 the California Secretary of State's website on the date indicated below.

22 I declare under penalty of perjury, pursuant to the laws of the State of California, that the  
23 foregoing is true and correct. Executed this 14th day of September 2022 at Rancho Murieta,  
24 California.

25  
26  
27  
28

\_\_\_\_\_  
BRIGGS A. MATSKO